

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 6262H.02P  
 Bill No.: Perfected HCS for HB 2481  
 Subject: Public Assistance; Food; Immigration  
 Type: Original  
 Date: April 8, 2026

Bill Summary: This proposal prohibits the use of SNAP benefits to purchase certain foods.

**FISCAL SUMMARY**

**ESTIMATED NET EFFECT ON GENERAL REVENUE FUND**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue*	(\$1,715,020 or \$3,249,949)	(\$1,685,775 or \$2,636,233)	(\$1,703,261 or \$2,653,719)
<b>Total Estimated Net Effect on General Revenue</b>	<b>(\$1,715,020 or \$3,249,949)</b>	<b>(\$1,685,775 or \$2,636,233)</b>	<b>(\$1,703,261 or \$2,653,719)</b>

\*Range is based on whether the DSS funding requested to automate system changes for implementation of HR 1 NDI in the FY 2027 budget is granted. (If automation system changes are not implemented/funded, DSS notes this proposal could result in the need for 204 FTE.)

**ESTIMATED NET EFFECT ON OTHER STATE FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on Other State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: () indicate costs or losses.

**ESTIMATED NET EFFECT ON FEDERAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Federal Funds*	\$0	\$0	\$0
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

\*Revenue gains and costs range from \$2M or \$15.9M in FY 2027 and \$2.2M or \$10.8M in 2028 and ongoing and net to zero.

**ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue	18 FTE	18 FTE	18 FTE
Federal Funds	24 FTE	24 FTE	24 FTE
<b>Total Estimated Net Effect on FTE</b>	<b>42 FTE</b>	<b>42 FTE</b>	<b>42 FTE</b>

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

**ESTIMATED NET EFFECT ON LOCAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## FISCAL ANALYSIS

### ASSUMPTION

#### §208.009 - Citizenship Qualification for Supplemental Nutrition Assistance Program (SNAP) as Amended by HA 1

Officials from the **Department of Social Services (DSS)** provided the following:

##### Section 208.009.1

Section 208.009.1 prohibits individuals who are not a US citizen or US national from receiving Supplemental Nutrition Assistance Program (SNAP) benefits unless they meet the definition of an eligible alien under SNAP laws at 7 U.S.C. 2015(f) as well as the definition of a qualified alien pursuant to 8 U.S.C 1641(b).

Currently FSD administers the SNAP program in accordance with the requirements outlined in 7 U.S.C. 2015(f) and 8 U.S.C 1641(b). The provisions of section 208.009.1 do not alter any eligibility requirements for SNAP.

Therefore, there is no fiscal impact to FSD for section 208.009.1.

##### Section 208.009.2

Section 208.009.2 prohibits individuals who are not a US citizen or US national from receiving medical assistance through MO HealthNet unless they meet the definition of an eligible alien pursuant to 42 U.S.C. 1396b(v) as well as the definition of a qualified alien pursuant to 8 U.S.C 1641(b).

Currently FSD administers the MO HealthNet program in accordance with the requirements outlined in 42 U.S.C. 1396b(v) and 8 U.S.C 1641(b). The provisions of this section 208.009.2 do not alter any eligibility requirements for MO HealthNet.

Therefore, there is no fiscal impact to FSD for section 208.009.2.

##### Sections 208.009.5, 208.009.6, and 208.009.7

These sections are amended to require all applicants, regardless of age, provide documentary proof of citizenship or other eligible alien status for public benefits. Any applicant who cannot provide proof may sign an affidavit under oath attesting to being a citizen or eligible alien for public benefits. 209.007 is amended to require either the minimum period required under federal law or ninety days if no minimum period is established under federal law for the signed affidavit to be allowed when initially determining eligibility for public benefits. Additional provisions are

added to restrict additional periods of temporary eligibility if they have previously been denied public benefits for failure to verify citizenship, national status or alien status.

Current federal regulations require all applicants' citizenship or eligible alien status to be verified for eligibility for SNAP, TANF, and MO HealthNet. SNAP and TANF federal guidelines do not allow for the temporary approval of benefits while obtaining documentary proof of eligible citizenship or alien status. Applicants requesting MO HealthNet benefits attest to their status on the application and if documentary proof is not available, temporary approval of MO HealthNet is completed, and a reasonable opportunity period of 90 days is allowed to obtain documentary proof eligibility. Failure to provide proof as required then results in termination of eligibility. However, 42 CFR 435.956 requires states to allow additional reasonable opportunity periods if the applicant reapplies and prohibits states from limiting the number of reasonable opportunity periods an individual may receive. In order to continue receiving federal funds for the administration of these programs, FSD must adhere to the federal requirements. Failure to adhere to these requirements may result in the loss of federal funding.

Therefore, FSD assumes that if the provisions of these sections are enacted, FSD would continue to follow federal regulations and there would be no fiscal impact to FSD.

#### Section 208.009.8

Section 208.009.8 is amended to require the use of the Systematic Alien Verification for Entitlements (SAVE) program but does not limit additional sources when verifying an alien's lawful presence.

FSD currently accesses SAVE to verify lawful presence of aliens for SNAP, MO HealthNet, and TANF benefits at application or if a change in citizenship or immigration status is reported. The provisions of this subsection do not alter the eligibility criteria for any programs FSD administers.

Therefore, there is no fiscal impact to FSD for section 208.009.8

#### Section 208.009.9

Section 208.009.9 is amended to state that a match through any electronic or data verification system shall not, by itself, be accepted as proof of identity.

FSD administers eligibility for SNAP, TANF, and MO HealthNet programs. Federal regulations require verification of identity prior to approval for the benefit programs FSD administers. Federal guidelines do not allow for the requirement to provide more than one source of verification for identity and some electronic sources are considered acceptable proof of identity for these programs. FSD must adhere to the requirements established by the federal departments responsible for oversight of state agencies administration of the programs. Failure to adhere to

the federal regulations by requiring additional verification could result in the loss of federal funding.

### **Federal Regulations:**

**MHN:** [42 CFR 435.407](#) provides acceptable sources of verification for identity for MO HealthNet programs.

**TA:** TA follows SNAP federal regulations regarding identity verification when an applicant's identity is questionable.

**SNAP:** [7 CFR 273.2\(f\)\(1\)\(vii\)](#) provides acceptable sources of verification for identity for SNAP.

Therefore, FSD assumes that if the provisions of this section are enacted, FSD would continue to follow federal regulations and there would be no fiscal impact to FSD.

### Section 208.009.12

Section 208.009.12 requires any agency administering public benefits to utilize SAVE to verify that any applicant or enrollee is a US citizen, US national, or eligible alien at every application, redetermination, or change related to citizenship or immigration status. If the applicant or enrollee is determined to be unlawfully present, the application must be rejected and benefits terminated. This section also requires the state agency to refer the case to the appropriate federal agency, including but not limited to the USDA, for investigation and enforcement if unable to determine lawful presence.

Currently, FSD accesses SAVE to verify citizenship only in instances where other means of verification have not been provided. FSD currently accesses SAVE to verify lawful presence of aliens for anyone not attesting to be a citizen.

To implement the provision to utilize SAVE for every applicant or enrollee at application, renewal or change related to citizenship or immigration status, **funding of \$15,349,288 has been requested for eligibility verification services related to H.R. 1 Implementation, which includes system changes to automate the verification process with SAVE.** Because the costs in the budget request include all necessary eligibility verification service changes to implement H.R. 1, the amount directly related to automation of the verification process with SAVE is unknown. Without approval of funding to implement these necessary system changes, a manual process will be required resulting in additional staff needed.

To implement the provision through a manual process, DSS estimates 10 minutes per participant per year to access, review, and document SAVE results as required. Participation data from November 2025 was used.

**MHN:** 1,610,132 enrollees \* 10 minutes per year = 16,101,320 minutes / 60 minutes per hour = 268,356 (rounded up) hours per year. Based on 2,080 working hours annually, 129 Benefit Program Technicians (268,356/ 2080 = 129.01 rounded down), 13 Benefit Program Supervisors (129/10 = 12.9, rounded up), and 2 Program Coordinator (13/10 = 1.3, rounded up) for a total of 144 FTE needed.

**SNAP:** 642,563 participants \* 10 minutes per year = 6,425,630 minutes / 60 minutes per hour = 107,094 (rounded up) hours per year. Based on 2,080 working hours annually, 52 Benefit Program Technicians (107,094/ 2080 = 51.48 rounded up), 6 Benefit Program Supervisors (52/10 = 5.2, rounded up), and 1 Program Coordinator (6/10 = 0.6, rounded up) for a total of 59 FTE needed.

**TA:** 11,626 participants \* 10 minutes per year = 116,260 minutes / 60 minutes per hour = 1,938 (rounded up) hours per year. Based on 2,080 working hours annually, 1 Benefit Program Technician (1938/ 2080 = 0.93 rounded up), for a total of 1 FTE needed.

Therefore, the fiscal impact for this subsection is 204 FTE (182 Benefit Program Technicians + 19 Benefit Program Supervisors + 3 Program Coordinators) if funding to implement system changes to automate the verification process with SAVE is not approved.

**Amended** 208.009.12(1) states that applicants applying for benefits with minor children shall be required to provide documentary proof of relationship or financial responsibility to the children. Adults who cannot verify relationship to a child in the home will not be eligible for the benefit.

**SNAP Impact:**

Neither relationship nor financial responsibility are required for a minor to be included in a SNAP household in accordance with 7 CFR 273.1(a).

7 CFR 273.2(f)(1)(x) requires states to verify factors affecting the composition of a household if questionable and could elect to mandate verification of non-mandatory factors which affect household eligibility or benefit amount, including household size, but relationship and financial responsibility would only affect household composition if the applicant is not requesting benefits for a non-emancipated minor who lives with them.

FSD is required to determine the individual eligibility of each participant. Benefits are not issued for ineligible members in accordance with 7 CFR 273.1(b)(7).

In order to continue receiving federal funds for the administration of SNAP, FSD must adhere to the federal requirements. Failure to adhere to these requirements may result in the loss of federal funding.

Therefore, FSD assumes that if the provisions of these sections are enacted, FSD would continue to follow federal regulations and there would be no fiscal impact to SNAP.

TANF Impact:

Relationships are verified prior to approval of TANF benefits. Therefore, there is no fiscal impact to TANF for the provisions of 208.009.12(1).

MO HealthNet Impact:

The provisions of this legislation stipulate that adults applying for benefits with minor children are required to provide proof of relationship or financial responsibility to the children. However, this language, in regard to “with minor children” is unclear. The legislation also explains that if the children in the household are determined to be eligible for “such benefits” but the applicant is not eligible, benefits will be granted to the children. FSD assumes “such benefits” means MAGI MO HealthNet benefits in general, regardless of specific program; however, FSD assumes this does not apply to pregnancy related MO HealthNet assistance types, whether there are minor children in the home or not. FSD also assumes an applicant applying for minor children must be a parent or caretaker, but not another adult in the home, such as an adult sibling.

Additionally, the legislation does not specify what types of documentation are acceptable proof of relationship or financial responsibility. Currently, the only electronic data source that would provide evidence of relationship is the interface with the Bureau of Vital Statistics. However, the existing electronic connection with Bureau of Vital Statistics will not provide verification of relationship in all circumstances. FSD assumes for purposes of this legislation, verification such as custody agreements, marriage licenses, divorce decrees, tax documents, etc. will need to be requested from the participant and hard copy documentation of relationship or financial responsibility will be required.

The legislative amendment does not specify if relationship or financial responsibility verification is required both at application and annual renewal. FSD assumes this amendment is similar to other proposed changes in this section and that relationship or financial responsibility verification will be required at both application and renewal.

Requiring verification of relationship or proof of financial responsibility will increase application and renewal processing time and require additional staff. FSD estimates an additional 42 FTE will be necessary to implement the provisions of this section. The number of additional staff were determined in the following manner:

In SFY 2025, FSD received 359,204 Modified Adjusted Gross Income (MAGI) applications. Data is not readily available to determine how many of those applications contained an adult with minor children, and many applications may have been rejected before relationship verification was required. FSD estimates 50% or approximately 179,602 of all applications contained an adult responsible for a minor child and was not pregnancy related and will require documentation of relationship or proof of financial responsibility at application.

In SFY 25, there was an average of 73,485 parents or caretakers for children enrolled in MO HealthNet for Families (MHF), MO HealthNet for Kids (MHK), or Transitional MO HealthNet (TMH) that will require documentation of relationship or financial responsibility at renewal one time per year.

Effective, January 1, 2027, Adult Expansion Group (AEG) participants are required to complete an eligibility redetermination two times per year. There were an average of 349,487 participants enrolled in the Adult Expansion Program in SFY 25. FSD estimates that approximately 30% or 104,846 ( $349,487 * 0.30 = 104,846.1$ , rounded down) of these participants are parents or caretakers for children that will require documentation of relationship or financial responsibility at renewal two times per year.

FSD estimates an average of 10 minutes per application or renewal to search the existing records, request from the participant, review documentation received and make necessary system entries.

FSD estimates 253,087 cases (179,602 applications + 73,485 MHF, MHK, and TMH active cases = 253,087) will require an additional 10 minutes per year and 104,846 (AEG active cases) will require an additional 20 minutes per year. Therefore, an additional 77,130 staff hours will be required ( $(2,530,870 (253,087 * 10 \text{ minutes}) + (2,096,920 (104,846 * 20 \text{ minutes})) = 4,627,790/60 = 77,129.83$ , rounded up). Based on 2,080 working hours per year, **FSD would require an additional 37 Benefit Program Technicians, 4 Benefit Program Supervisors ( $37/10 = 3.7$ , rounded up), and 1 Program Coordinator ( $3.7/10 = 0.37$ , rounded up) to implement the provisions of this section.**

FSD assumes eligibility system updates will be necessary to implement the provisions of this section.

#### Section 208.009.13

Section 208.009.13 is added to require the MO HealthNet Division (MHD) to request citizenship or immigration status on all presumptive eligibility (PE) applications and requires providers to collect and transmit the status to MHD. PE applications will only be approved if the applicant certifies they are a US citizen, US national or eligible alien.

[42 CFR 435.1102\(d\)](#) includes an option for a state agency to require individuals to attest to being a citizen or national of the United States or satisfactory immigration status. At this time, Missouri has not chosen that option, and a state plan amendment is needed to implement the provisions of this section. FSD estimates that a state plan amendment would take a minimum of 90 days to receive approval from the Center for Medicare and Medicaid Services (CMS). Upon approval, the provisions of section 208.009.13 could be implemented by FSD.

Therefore, there is no fiscal impact to FSD.

Section 209.008.14

Section 208.009.14 requires DSS to consider the entire income and financial resources of ineligible aliens when determining SNAP eligibility and benefit allotments.

FSD currently counts a pro rata share of an ineligible alien's income as options provided by both [7 CFR 273.11\(c\)\(3\)\(i\)](#) and [7 CFR 273.11\(c\)\(3\)\(ii\)](#). [7 CFR 273.11\(c\)\(3\)\(i\)](#) allows for states to count full income for ineligible aliens with certain exceptions

Due to system limitations, FSD is unable to identify the change in benefit amount for the 2,173 active SNAP households as of 11/2025 that could potentially be impacted by 208.009.14. However, FSD estimates the fiscal impact to implement the provisions in section 208.009.14 would be negligible.

**In Summary of 208.009 as Amended by HA 1**

FSD defers to OA-ITSD for system changes necessary to implement the provisions of this bill.

FSD defers to DLS for the provision in section 208.009.11 that requires disclosure of participant information.

The total fiscal impact to FSD as a result of this legislation is 246 FTE (219 Benefit Program Technicians + 23 Benefit Program Supervisors + 4 Program Coordinators) if funding of \$15,349,288 to implement system changes to automate the verification process with SAVE is not approved.

If funding to implement system changes to automate the verification process with SAVE is approved, the total fiscal impact is 42 FTE (37 Benefit Program Technicians + 4 Benefit Program Supervisors + 1 Program Coordinator) to implement verifying relationship or proof of financial responsibility of minors for MO HealthNet applications and renewals in section 208.009.12(1).

**Oversight** notes that **DSS** provided the following information regarding the costs of automation:

	2027	2028	2029
GR 10%:	(\$1,534,929)	(\$950,458)	(\$950,458)
Federal 90%:	(\$13,814,359)	(\$8,554,119)	(\$8,554,119)
<b>Total:</b>	<b>(\$15,349,288)</b>	<b>(\$9,504,577)</b>	<b>(\$9,504,577)</b>

**Oversight** assumes that if the NDI requested by DSS is not granted, then DSS would incur the cost of automation, rather than additional staff, to implement the provisions of this proposal. Therefore, Oversight will reflect the estimates as provided by the DSS as \$0 (funding request met) or the cost of automation.

Officials from the **Office of Administration (OA), Information Technology Services Division (ITSD)/DSS** state updates to the Family Assistance Management Information Systems (FAMIS) would be required.

The OA, ITSD/DSS estimate is related to changes that would need to be made for SNAP. Based on language in the proposal, OA, ITSD/DSS might not need to build an interface with SAVE (Systematic Alien Verification for Entitlements Program).

OA, ITSD/DSS assumes every new IT project/system will be bid out because all ITSD resources are at full capacity. IT contract rates for FAMIS are estimated at \$105/hour. It is assumed that if modifications are necessary, the work will require 375.84 hours for a cost of \$39,463 (375.84 \* \$105), 100% GR in FY 2027. IT costs are estimated at \$8,090 in FY 2028, \$8,292 in FY 2029 and ongoing.

The Missouri Eligibility Determination and Enrollment System (MEDES) was developed to meet Patient Protection and Affordable Care Act requirements for processing eligibility under Modified Adjusted Gross Income (MAGI) criteria. Section 208.009.2 prohibits non-citizens from receiving MO HealthNet benefits eliminating the Emergency Medicaid for Ineligible Aliens subprogram. Section 208.009.9 precludes acceptance of identity and citizenship verification through an electronic or data verification system. Additionally, 208.009.12 requires a field for citizenship or immigration status on presumptive eligibility applications. These changes require modifications to MEDES to prevent issuance of benefits via the Emergency Medical Care For Ineligible Aliens (EMCIA) program, prevent electronic verification of identity and citizenship, and addition of citizenship attestation flag on presumptive eligibility (PE) cases.

Modifications for the MEDES system must be performed by Redmane. Hourly IT costs under this contract vary by position title and work type. It is estimated to take 2,250 hours for a total cost of \$375,000 in FY 2027 exclusively, 100% GR.

**Oversight** notes the cost presented by OA/ITSD are based on DSS requiring additional staff. For fiscal note purposes, Oversight assumes that DSS will utilize automation rather than FTE. Therefore, Oversight will .

In response to a previous version, HCS for HB 2481 (2026), officials from the **Office of Administration (OA) - Facilities Management, Design and Construction (FMDC)** stated, DSS has indicated the need for additional automation or FTE to comply with the requirements outlined in section 208.009. Without additional automation, DSS anticipates the need for 204 FTE, which would require additional workspace. Using 200 square feet per FTE at an estimated cost of \$18/sq ft, the ongoing cost for workspace for 204 FTE is estimated to be \$734,400. There would be one-time costs for data wiring and cubicle construction which are estimated to be \$408,000. If no additional FTE are ultimately needed, there would be no impact to FMDC. Therefore, the first year estimated impact is \$0 - \$1,142,400.

**Oversight** notes the estimates as provided by the OA/FMDC for the accommodation of additional staff is \$0 - \$1,142,400 in FY 2027. Oversight further notes that the expenditures presented by OA/FMDC are based on DSS requiring additional staff. For fiscal note purposes, Oversight assumes that DSS will utilize automation rather than FTE. Therefore, Oversight assumes no fiscal impact to OA/FMDC for fiscal note purposes.

Officials from the **Department of Mental Health (DMH)** state that DMH is a consolidated agency under OA-ITSD. This proposed bill appears to require updates to an existing application that will allow DMH staff to collect required data for submission to the SAVE program for immigration verification. The process will include updates to an existing application and a file transfer process. It is assumed that the Federal SAVE application accepts and responds to file transfer requests. It is also assumed DMH will provide staff for collecting required data and documentation on registration and there is no charge per transaction for state agencies communication with the SAVE application.

DMH estimates the fiscal impact to General Revenue for this proposal to be \$141,750 in FY 2027, \$29,059 in FY 2028 and \$29,785 in FY 2029 to do the ITSD updates.

**Oversight** does not have information to the contrary and therefore, Oversight will reflect the estimates as provided by the DMH.

#### §208.019 – Supplemental Nutrition Assistance Program (SNAP) Food Restrictions

Officials from the **DSS** state the proposed legislation requires the Director of the Department of Social Services (DSS) to request a waiver from the U.S. Department of Agriculture (USDA) to prioritize healthy foods and nutritional value, discourages food that are high in added sugar and ultra processed, and supports Missouri agriculture. If the waiver is approved, the program would support the purchase of a broad range of whole and minimally processed healthy foods, such as fruits, vegetables, meat, dairy, whole grains, and legumes. The Director would also be required to explore additional strategies to further incentivize the purchase of fresh, healthy, and Missouri produced foods by strengthening existing healthy foods education and access programs. In accordance with Executive Order 25-30, issued by Governor Kehoe on September 28, 2025, the Department of Social Services (DSS) has prepared and submitted waivers to the United States Department of Agriculture (USDA) Food Nutrition Service (FNS) on October 8, 2025, with an anticipated implementation date of October 1, 2026. The waivers request authority to operate the SNAP program in a manner that prioritizes healthy food and nutritional value, discourages foods that are high in added sugar and ultra processed, and supports Missouri agriculture. Additionally, in accordance with the Executive Order, DSS is exploring other strategies to further incentivize the purchase of fresh fruits, vegetables, and Missouri-produced meat and dairy products using existing Missouri healthy food education and access programs. The waivers are currently pending approval from FNS. If the provisions of this legislation are enacted, there will be no impact to Family Support Division.

Therefore, there is no fiscal impact to FSD.

**Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for this agency for this section.

Responses Regarding the Proposed Legislation as a Whole

Officials from the **Department of Elementary and Secondary Education, Department of Health and Senior Services, OA - Administrative Hearing Commission and Newton County Health Department** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

In response to a previous version, HCS for HB 2481 (2026), officials from the **City of Kansas City** assumed the proposal would have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for this agency.

**Oversight** only reflects the responses that we have received from state agencies and political subdivisions; however, other city officials, county officials and hospitals were requested to respond to this proposed legislation but did not. Upon the receipt of additional responses, Oversight will review to determine if an updated fiscal note should be prepared and seek the necessary approval to publish a new fiscal note. A general listing of political subdivisions included in our database is available upon request.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
<b>GENERAL REVENUE</b>			
<u>Cost – DSS/FSD (§208.009.12)</u> Automation expenditures p.9-10	\$0 or (\$1,534,929)	\$0 or (\$950,458)	\$0 or (\$950,458)
<u>Cost – DSS/FSD (§208.009.12(1))</u> Relationship verification p.7			
Personal service	(\$677,947)	(\$821,671)	(\$829,888)
Fringe benefits	(\$518,527)	(\$625,504)	(\$628,809)
Equipment and expense	(\$376,796)	(\$209,541)	(\$214,779)
<u>Total Costs - DSS/FSD</u>	<u>(\$1,573,270)</u>	<u>(\$1,656,716)</u>	<u>(\$1,673,476)</u>
FTE Change - DSS/FSD	18 FTE	18 FTE	18 FTE
<u>Cost – OA/ITSD, DMH (§208.009)</u> Updates to existing application p.8-9	<u>(\$141,750)</u>	<u>(\$29,059)</u>	<u>(\$29,785)</u>

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
<b>ESTIMATED NET EFFECT ON GENERAL REVENUE</b>	<b>(\$1,715,020 or \$3,249,949)</b>	<b>(\$1,685,775 or \$2,636,233)</b>	<b>(\$1,703,261 or \$2,653,719)</b>
Estimated Net FTE Change on General Revenue	18 FTE	18 FTE	18 FTE
<b>FEDERAL FUNDS</b>			
<u>Revenue Gain</u> - DSS/FSD (\$208.009.12) Reimbursement for automation p.9-10	\$0 or \$13,814,359	\$0 or \$8,554,119	\$0 or \$8,554,119
<u>Cost</u> - DSS/FSD (§208.009.12) Automation expenditures p.9-10	\$0 or (\$13,814,359)	\$0 or (\$8,554,119)	\$0 or (\$8,554,119)
<u>Revenue Gain</u> - DSS/FSD (\$208.009.12(1)) Reimbursement for relationship verification p.7	\$2,085,499	\$2,196,112	\$2,218,330
<u>Cost</u> – DSS/FSD (§208.009.12(1)) Relationship verification p.7			
Personal service	(\$898,673)	(\$1,089,192)	(\$1,100,084)
Fringe benefits	(\$687,350)	(\$829,157)	(\$833,538)
Equipment and expense	(\$499,476)	(\$277,763)	(\$284,708)
<u>Total Costs</u> - DSS/FSD	<u>(\$2,085,499)</u>	<u>(\$2,196,112)</u>	<u>(\$2,218,330)</u>
FTE Change - DSS/FSD	24 FTE	24 FTE	24 FTE
<b>ESTIMATED NET EFFECT ON FEDERAL FUNDS</b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>
Estimated Net FTE Change on Federal Funds	24 FTE	24 FTE	24 FTE

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

FISCAL IMPACT – Small Business

No direct fiscal impact on small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill prohibits individuals that are not United States citizens or nationals from receiving assistance through the Supplemental Nutrition Assistance Program (SNAP) or through MO HealthNet, unless those individuals meet Federal definitions of "eligible alien" and "qualified alien".

The bill modifies what proof must be submitted at the time of application to include proof that the applicant is a United States citizen, United States national, or alien with an immigration status eligible for public benefits. The bill repeals an existing provision of law that prohibits employees of agencies of state or local government from inquiring about the legal status of a custodial parent or guardian applying for a public benefit on behalf of his or her dependent child who is a citizen or permanent resident.

Current law provides that applicants who cannot provide proof required under current law can sign an affidavit under oath attesting to citizenship or classification as a lawfully admitted alien. This bill adds that the affidavit must attest to such applicant's eligibility for public benefits. Currently, an applicant who has provided the sworn affidavit described is eligible to receive temporary benefits for 90 days under certain conditions. This bill modifies that time frame to be the minimum period required under Federal law, or 90 days if no minimum period is required under Federal law.

The bill provides that failure to submit acceptable documentation establishing United States citizenship, national status, or alien status eligible for public benefits will result in denial or termination of public benefits, and that no additional period of eligibility for temporary benefits will be granted to any applicant that has previously been denied public benefits at any time due to a failure to verify citizenship, national status, or alien status eligible for benefits.

Currently, after an applicant's lawful presence has been verified through the Systematic Alien Verification for Entitlements Program through the United States Department of Homeland Security, no additional verification is required. This bill repeals that provision and provides that the system utilized for verification will include, but not be limited to, the Systematic Alien Verification for Entitlements Program.

This bill requires the MO HealthNet Division to include a field for citizenship or immigration status on all presumptive eligibility applications, and that no such application will be approved unless the applicant certifies his or her status as a United States citizen, national, or alien with eligible status for public benefits. Additionally, the bill requires the MO HealthNet Division to require hospitals, clinics, and other qualified entities that are authorized to conduct presumptive

eligibility determinations to collect and transmit attestations of citizenship or eligible immigration status to the MO HealthNet Division.

The bill provides that if any agency administering public benefits is unable to determine an applicant's or enrollee's lawful presence after authorized verification, the agency is required to suspend approval or continuation of benefits and refer the case to the Department of Homeland Security or other appropriate Federal agency. The bill requires the Department of Social Services, when administering SNAP benefits, to consider the entire income and financial resources of any individual rendered ineligible to receive benefits under the provisions of this bill when determining the eligibility and benefit allotment of the household of which the individual is a member, and not to prorate or exclude the income or financial resources of ineligible individuals. All such income and resources will be fully considered.

This bill requires the Director of the Department of Social Services to request a waiver from the United States Department of Agriculture to authorize the State to operate SNAP in a manner that prioritizes healthy foods and nutritional value, and supports Missouri agriculture. The Director is required to explore and recommend strategies to incentivize the purchase of fresh fruits, vegetables, and Missouri-produced meat and dairy products within SNAP through existing Missouri healthy food education and access programs.

The bill requires an applicant applying for benefits with minor children to provide documentary proof of relationship to the children or proof of financial responsibility for said children.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements. It would require additional rental space.

#### SOURCES OF INFORMATION

Department of Elementary and Secondary Education  
Department of Health and Senior Services  
Department of Mental Health  
Department of Social Services  
Office of Administration - Administrative Hearing Commission  
City of Kansas City  
Newton County Health Department



Julie Morff  
Director  
April 8, 2026



Jessica Harris  
Assistant Director  
April 8, 2026