

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 6311H.011
Bill No.: HB 2628
Subject: Health Care; Victims of Crime; Department of Health and Senior Services
Type: Original
Date: March 31, 2026

Bill Summary: This proposal modifies provisions relating to examinations and medical care for victims of sexual assault.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue*	(Unknown)	(Unknown)	(Unknown)
Total Estimated Net Effect on General Revenue	(Unknown)	(Unknown)	(Unknown)

* DPS assumes unknown costs could exceed \$250,000 annually.

ESTIMATED NET EFFECT ON OTHER STATE FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on Other State Funds			

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
DPS Crime Victims Federal Fund (1191)*	(Unknown)	(Unknown)	(Unknown)
Total Estimated Net Effect on <u>All</u> Federal Funds	(Unknown)	(Unknown)	(Unknown)

*DPS assumes unknown costs could exceed \$250,000 annually.

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on FTE	0	0	0

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

Officials from the **Attorney General's Office** did not respond to **Oversight's** request for fiscal impact for this proposal.

§§191.713, 197.135 and 595.220 - Examinations and Medical Care for Victims of Sexual Assault

Officials from the **Department of Public Safety (DPS), Office of the Director (DO)** state, adding the requirement to pay for medical treatment and emergency contraception (in addition to the current standard of paying for medical exam), would increase the cost per victim and drain the cash available, thus creating the possibility that some crime victims may not have their medical exam paid for.

Oversight reached out to DPS/DO for more information on the crime funds. **DPS-DO** provided the following:

This proposal changes what is reimbursable to those medical providers who perform the forensic exam (Sexual Assault Forensic Exam-SAFE) on adults, and expands it to include not only the exam, but adds medical treatment and emergency contraception. General Revenue (1101) and DPS Crime Victims Federal Fund (1191) support the SAFE Program (Sexual Assault Forensic Exam for adults).

The Crime Victims Compensation funding is used to compensate victims and survivors of violent crimes to offset expenses incurred as a result of the crime. This program has had over 3,000 claims received each year since FY 15, with three fiscal years seeing over 4,000 claims. The last three complete fiscal years have seen payments totaling over \$2 million each year.

Officials state that the costs of the additional requirements of this proposal are unknown but could exceed \$250,000 annually.

Oversight does not have information to the contrary and therefore, Oversight will reflect the estimates as provided by the DPS-DO.

Officials from the **Department of Health and Senior Services (DHSS)** state section 191.713.1 of the proposed legislation establishes the Compassionate Assistance for Rape Emergencies (CARE) Act.

Section 191.713.3 of the proposed legislation requires hospitals and health care facilities that provide emergency care to sexual assault victims to provide specified standards of care and Section 191.713.4 assigns responsibility of the promulgation of all rules and regulations to

implement the provisions of the proposed legislation to the Department of Health and Senior Services (DHSS).

It is assumed it will take a Regulatory Compliance Manager (salary \$102,115) within the Division of Regulation and Licensure's (DRL) Section for Health Standards and Licensure (HSL) approximately 40 hours to make the required changes to state rules. Based on 2,080 working hours per year, this would require 0.02 FTE to assume these duties (40 hours ÷ 2,080 hours per year = 0.02) for a total personal service cost of \$2,042 (\$102,115 * 0.02). It is assumed that the Department can absorb the costs of this bill with current resources. However, if the workload significantly increased or other legislation was enacted, additional resources would be requested through the appropriation process.

Section 191.713.3 also proposes changes to the standard of care for survivors of sexual assault in Missouri. The Office on Women's Health (OWH) currently provides training and technical assistance for hospitals in accordance with 192.2520 RSMo. The OWH would need to develop a webinar and training materials for hospitals and health care facilities in Missouri. The requirements associated with training providers are already primarily implemented, but there would be a small amount of additional work associated with altering current efforts to meet the specific standard of the legislation. A Registered Nurse Supervisor would be required for an average of 95 hours to prepare needed materials and training. An existing FTE would be utilized to provide this. It is assumed that the Department can absorb the costs of this bill with current resources. However, if the workload significantly increased or other legislation was enacted, additional resources would be requested through the appropriation process.

Section 191.713.3 (3) of the proposed legislation would require health care facilities to provide sexually transmitted infection screening and treatment to sexual assault victims. This could increase the number of patient samples that the Missouri State Public Health Laboratory (SPHL) would receive for HIV, Syphilis, Chlamydia, Gonorrhea, Hepatitis C, and Hepatitis B testing as some health care facilities send their tests for screening to the SPHL. It is assumed that the Department can absorb the costs of this bill with current resources. However, if the workload significantly increased or other legislation was enacted, additional resources would be requested through the appropriation process.

Oversight assumes DHSS is provided with core funding to handle a certain amount of activity each year. Oversight assumes DHSS could absorb the costs related to this proposal. If multiple bills pass which require additional staffing and duties at substantial costs, DHSS could request funding through the appropriation process. Officials from the DHSS assume the proposal will have no fiscal impact on their organization.

Officials from the **Department of Labor and Industrial Relations, Department of Public Safety (Missouri Highway Patrol), Department of Social Services and Newton County Health Department** each assume the proposal will have no fiscal impact on their respective organizations.

Oversight notes that the above-mentioned agencies have stated the proposal would not have a direct fiscal impact on their organization. Oversight does not have any information to the contrary. Therefore, Oversight will reflect a zero impact on the fiscal note.

Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
GENERAL REVENUE			
Cost - DPS (§§191.713, 197.135 and 595.220) Unknown increase in payments p.3	<u>(Unknown)</u>	<u>(Unknown)</u>	<u>(Unknown)</u>
ESTIMATED NET EFFECT ON GENERAL REVENUE	<u>(Unknown)</u>	<u>(Unknown)</u>	<u>(Unknown)</u>
DPS CRIME VICTIMS FEDERAL FUND (1191)			
Cost - DPS (§§191.713, 197.135 and 595.220) Unknown increase in payments p.3	<u>(Unknown)</u>	<u>(Unknown)</u>	<u>(Unknown)</u>
ESTIMATED NET EFFECT ON DPS CRIME VICTIMS FEDERAL FUND	<u>(Unknown)</u>	<u>(Unknown)</u>	<u>(Unknown)</u>

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT – Small Business

No direct fiscal impact on small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill establishes the "Compassionate Assistance for Rape Emergencies (CARE) Act". Under this bill, it will be the standard of care for any hospital or health care facility that provides emergency care to sexual assault victims to inform each victim of the option to be provided emergency contraception at the hospital or health care facility; provide such emergency contraception to each victim who requests it; and provide sexually transmitted infection screening and treatment to the victim.

Additionally, current law requires the Department of Public Safety to make payments to medical providers to cover reasonable charges of a forensic examination of persons who may be victims of sexual offenses. This bill adds medical treatment to what must be covered by the Department, including, but not limited to, emergency contraception.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Health and Senior Services
Department of Labor and Industrial Relations
Department of Public Safety
 Missouri Highway Patrol
 Office of the Director
Department of Social Services
Joint Committee on Administrative Rules
Office of the Secretary of State
Newton County Health Department



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March 31, 2026



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