

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 6545H.01I
 Bill No.: HB 2997
 Subject: Domestic Relations; Department of Public Safety
 Type: Original
 Date: February 10, 2026

Bill Summary: This proposal establishes a registry of persistent domestic violence offenders within the department of public safety.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue*	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
Total Estimated Net Effect on General Revenue	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)

*Oversight assumes the unknown costs to courts to be less than \$250,000 annually.

ESTIMATED NET EFFECT ON OTHER STATE FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Criminal Record System Fund (1671)	(\$105,000)	(\$16,000)	(\$16,000)
Domestic Violence Prevention Fund*	\$0	\$0	\$0
Total Estimated Net Effect on Other State Funds	(\$105,000)	(\$16,000)	(\$16,000)

*Revenue and costs net to zero.

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Domestic Violence Prevention Fund	1 FTE	1 FTE	1 FTE
Total Estimated Net Effect on FTE	1 FTE	1 FTE	1 FTE

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Local Government	Unknown	Unknown	Unknown

FISCAL ANALYSIS

ASSUMPTION

§§589.770, 589.772 & 589.774 – Persistent Domestic Violence Offenders Registry

Officials from the **Missouri Office of Prosecution Services** did not respond to **Oversight's** request for fiscal impact for this proposal.

Officials from the **Department of Public Safety – Director's Office (DPS-DO)** assume this proposal creates a new fund, the Domestic Violence Prevention Fund. Funded with revenue (\$100 of the \$150 charged) from a new fee for those who must register. The fund is to administer a grant program and pay for the administration of the grant program. Revenue generated is unknown.

DPS-DO assumes 1 FTE will be required to implement the provisions of this proposal.

Oversight does not have information to the contrary and therefore, Oversight will reflect the estimates for 1 FTE as provided by DPS-DO.

Oversight notes this proposal creates a new fund, the Domestic Violence Prevention Fund. An offender required to register must pay a registration fee of \$150, with \$50 being retained by the clerk of the court for the administration of §589.770 and \$100 being deposited into the newly created fund. The fund is to be used to provide grants to eligible entities to fund domestic violence prevention and intervention services upon appropriation. Oversight will reflect an "Unknown" amount of revenue into the new fund and a \$0 (is not appropriated) to an "Unknown" cost to provide grants to eligible entities to fund domestic violence prevention and intervention services. Oversight assumes the revenue could exceed \$250,000 (\$250,000 / \$100 fee = 2,500 offenders). Oversight also assumes any revenue and costs/transfers will net to \$0.

Oversight also notes a violation of the provisions of this proposal results in a misdemeanor charge which carries a fine in addition to any individual county/municipal fees and court costs. The fine revenue for the ticket goes to local school funds and court costs go to various state and local funds. Oversight assumes there will be some (less than \$250,000) amount of fine revenue from violations of the statute. For simplicity, Oversight will not reflect the increased revenue from fines and court costs to various state funds and local political subdivisions.

Below are examples of some of the state and local funds which court costs are distributed to.

	Fee Amount
Basic Civil Legal Services Fund	\$8.00
Clerk Fee	\$15.00 (\$12 State/\$3 County)
County Fee	\$25.00
State Court Automation Fund	\$7.00
Crime Victims' Compensation Fund	\$7.50
DNA Profiling Analysis Fund	\$15.00
Peace Officer Standards and Training (POST) Fund	\$1.00
Motorcycle Safety Trust Fund	\$1.00
Brain Injury Fund	\$2.00
Independent Living Center Fund	\$1.00
Sheriff's Fee	\$10.00 (County)
Prosecuting Attorney and Circuit Attorney Training Fund	\$5.00
Prosecuting Attorney Training Fund	\$5.00 (\$2.50 State/\$2.50 County)
Spinal Cord Injury Fund	\$2.00

Officials from the **Missouri Highway Patrol (MHP)** assume this bill will require changes within the Criminal History Record System (CHRS) to identify these offenses January 1, 2027, and forward. Data on individuals convicted of, or who plead guilty to, a domestic violence offense and have at least one prior conviction or guilty plea for a similar offense will then need to be transmitted to a newly built public website specific to this purpose. A timing function will also be required so that offenders are designated as registrations for the specified time frame and can be accurately removed once their time has expired. The MHP projects there will be a cost to build and maintain a public website to meet the requirements of this proposed legislation. MHP estimates the website will cost \$105,000 with ongoing annual maintenance costs of \$16,000 to be funded by the Criminal Record System Fund (1671).

Oversight does not have information to the contrary and therefore, Oversight will reflect the estimates as provided by MHP.

Oversight notes there was a balance of \$6,023,905 in the Criminal Record System Fund as of January 31, 2026.

Officials from the **Department of Corrections (DOC)** assume as the language in this legislation does not direct the department to collect or disperse the \$150 fee from offenders, it is assumed no action would be required on their part; therefore, there is no fiscal impact to this legislation. Should it apply to the department, this legislation would have an unknown fiscal response. This fine would have to be manually entered into the Offender Finance System. It is unknown the additional staff time which will be required to enter the fines, as there is no way to know how many people found guilty of these offenses would be sentenced and incarcerated to the department.

Oversight assumes, for fiscal note purposes, that DOC will not be required to collect or disperse the fee; therefore, Oversight will not reflect a fiscal impact for this agency.

Officials from the **Office of the State Public Defender (SPD)** state per the National Public Defense Workload Study, the new charge contemplated by this change to Section 589.770 RSMo would take approximately twenty-two hours of SPD work for reasonably effective representation. If one hundred cases were filed under this section in a fiscal year, representation would result in a need for an additional attorney. Because the number of cases that will be filed under this statute is unknown, the exact additional number of attorneys necessary is unknown. Each case would also result in unknown increased costs in the need for core staff, travel and litigation expenses. However, if the charge was classified as a class D misdemeanor no jail time would be authorized and the cases would not qualify for SPD representation.

Oversight assumes this proposal will create a minimal number of new cases and that the SPD can absorb the additional caseload required by this proposal with current staff and resources. Therefore, Oversight will reflect no fiscal impact to the SPD for fiscal note purposes. However, if multiple bills pass which require additional staffing and duties, the SPD may request funding through the appropriation process.

Officials from the **Office of the State Courts Administrator (OSCA)** state this proposal may have some impact but there is no way to quantify that amount currently. Any significant changes will be reflected in future budget requests.

Oversight notes OSCA assumes this proposal may have some impact on their organization although it can't be quantified at this time. As OSCA is unable to provide additional information regarding the potential impact, Oversight assumes the proposed legislation will have a \$0 or (Unknown) cost to the General Revenue Fund. For fiscal note purposes, Oversight also assumes the impact will be under \$250,000 annually. If this assumption is incorrect, this would alter the fiscal impact as presented in this fiscal note. If additional information is received, Oversight will review it to determine if an updated fiscal note should be prepared and seek approval to publish a new fiscal note.

The **Oversight Division** is responsible for providing a Sunset Report pursuant to Section 23.253 RSMo; however, Oversight can absorb the cost with the current budget authority.

Officials from the **Department of Social Services, Office of the State Treasurer, Phelps County Sheriff, Kansas City Police Department, Branson Police Department and St. Louis County Police Department** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Oversight only reflects the responses that we have received from state agencies and political subdivisions; however, other county circuit clerks and local law enforcement agencies were requested to respond to this proposed legislation but did not. Upon the receipt of additional responses, Oversight will review to determine if an updated fiscal note should be prepared and seek the necessary approval to publish a new fiscal note. A general listing of political subdivisions included in our database is available upon request.

Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (6 Mo.)	FY 2028	FY 2029
GENERAL REVENUE			
<u>Cost – OSCA (§314.405) Potential increase in court costs p.3</u>	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>
ESTIMATED NET EFFECT ON GENERAL REVENUE	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>
CRIMINAL RECORDS SYSTEM FUND (1671)			
<u>Cost – MHP (§§589.770-589.774) Website production p.3</u>	<u>(\$105,000)</u>	<u>(\$16,000)</u>	<u>(\$16,000)</u>

<u>FISCAL IMPACT – State Government</u>	FY 2027 (6 Mo.)	FY 2028	FY 2029
ESTIMATED NET EFFECT ON THE CRIMINAL RECORDS SYSTEM FUND (1671)	<u>(\$105,000)</u>	<u>(\$16,000)</u>	<u>(\$16,000)</u>
DOMESTIC VIOLENCE PREVENTION FUND			
<u>Revenue - (\$589.774) \$100 of the required registration fee for offenders p.3</u>	Unknown, more than \$110,491	Unknown, more than \$122,062	Unknown, more than \$124,176
<u>Revenue - (\$589.774) Gifts, contributions, grants, bequests, or other aid</u>	Unknown	Unknown	Unknown
<u>Cost – DPS-DO (\$589.774) p.3</u>			
Personal Service	(\$58,630)	(\$71,763)	(\$73,198)
Fringe Benefits	(\$37,194)	(\$45,199)	(\$45,776)
Expense and Equipment	(\$14,667)	(\$5,100)	(\$5,202)
<u>Total Costs – DPS-DO</u>	<u>(\$110,491)</u>	<u>(\$122,062)</u>	<u>(\$124,176)</u>
FTE Change – DPS-DO	1 FTE	1 FTE	1 FTE
<u>Cost – (\$589.772) To eligible entities for domestic violence prevention and intervention services p.3</u>	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>	\$0 or <u>(Unknown)</u>
ESTIMATED NET EFFECT ON THE DOMESTIC VIOLENCE PREVENTION FUND	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>
Net FTE Change to the Domestic Violence Prevention Fund	1 FTE	1 FTE	1 FTE

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (6 Mo.)	FY 2028	FY 2029
LOCAL POLITICAL SUBDIVISIONS			
<u>Revenue – Court Clerks (\$589.774) \$50 of the required registration fee for offenders p.3</u>	<u>Unknown</u>	<u>Unknown</u>	<u>Unknown</u>
ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISIONS	<u>Unknown</u>	<u>Unknown</u>	<u>Unknown</u>

FISCAL IMPACT – Small Business

No direct fiscal impact on small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This bill creates "BreAnna's Law", which would require persistent domestic violence offenders, defined in the bill, convicted after January 1, 2027, to be placed on the persistent domestic violence offender registry, created within the Department of Public Safety and maintained by the State Highway Patrol. The registry will be made available for public inquiry on the internet. The registry available for public inquiry will not include an offender's address, Social Security Number, driver's license number, or any other state or Federal identification number. The bill specifies the conditions that make certain offenders eligible to be placed on the registry, the procedures for ensuring an offender is placed on the registry, and the procedures and time frames for an offender to be removed from the registry. An offender who fails to register will be subject to a civil fine according to the terms specified in the bill.

In addition to any other punishment imposed for a conviction of a domestic violence offense, an offender required to register under the provisions of this bill will also be assessed a registration fee of \$150, \$50 of which will be retained for the administration of the registry and \$100 of which will be remitted to the "Domestic Violence Prevention Fund", established in this bill. Moneys in the Fund will be used solely to fund and administer grants under the domestic violence prevention program, established in the bill. Grants will be awarded to eligible entities to fund domestic violence prevention and intervention services.

The provisions of this bill will expire on August 28, 2032, and will terminate September 1, 2033, unless reauthorized by the General Assembly.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Public Safety
Missouri Highway Patrol
Department of Social Services Office of the State Treasurer
Office of the Secretary of State
Joint Committee on Administrative Rules
Office of the State Courts Administrator
Office of the State Public Defender
Department of Corrections
Phelps County Sheriff
Branson Police Department
Kansas City Police Department
St. Louis County Police Department



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