

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 6570H.011
 Bill No.: HB 3142
 Subject: Children and Minors; Licenses - Miscellaneous; Department of Elementary and Secondary Education
 Type: Original
 Date: March 2, 2026

Bill Summary: This proposal modifies and establishes provisions relating to summer and day camps.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue*	(Could exceed \$5,270,916)	(Could exceed \$5,372,511)	(Could exceed \$5,466,196)
Total Estimated Net Effect on General Revenue	(Could exceed \$5,270,916)	(Could exceed \$5,372,511)	(Could exceed \$5,466,196)

***Oversight** notes this proposal requires Summer/Day camps to be regulated the same as licensed childcare facilities. DHSS and DESE would require additional FTE for inspections with ITSD cost for data tracking.

ESTIMATED NET EFFECT ON OTHER STATE FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on Other State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue	44 FTE	44 FTE	44 FTE
Total Estimated Net Effect on FTE	44 FTE	44 FTE	44 FTE

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Local Government*	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)

***Oversight** notes this proposal requires Summer/Day camps to receive annual health and fire inspections. Oversight assumes local fire departments and county health departments may need additional resources for increased call to inspection needs.

FISCAL ANALYSIS

ASSUMPTION

Officials from the **Attorney General's Office** and **Missouri Office of Prosecution Services** did not respond to **Oversight's** request for fiscal impact for this proposal.

§§160.2705, 210.203, 210.211, 210.214, 210.221, 210.231, 210.245, 210.252, and 210.256 – Youth Camp Emergency Plans and Preparedness

Officials from **Department of Elementary and Secondary Education (DESE)** assume §210.214 calls for DESE to implement an inspection and compliant investigation process for summer and day camps. Based on a program evaluation questionnaire DESE sends to programs, DESE currently knows of 605 summer camps and 30-day camps that are operating in Missouri, but also recognizes there are likely up to triple or more of this amount as there is currently no requirement for a program to answer the questionnaire and submit registration to DESE. Therefore, DESE has no way of knowing how many camps operate in the state and DESE also notes that this legislation would include all sporting and church camps that are held over the summer.

Currently, DESE compliance inspectors carry caseloads of 75-80 facilities. If the number of programs that were to be inspected and investigated by DESE were to triple or more, then DESE would require 20 additional FTE compliance inspectors, 4 program associate FTE to process eligibility determinations, and 2 compliance inspection supervisor FTE to fully meet the requirements of this legislation. DESE estimates the salary for each position along with the associated costs of expense and equipment as follows: 20 Compliance inspectors - \$65,208 annual salary, \$13,779 for ongoing expenses, and \$5,082 for one-time expenses and equipment, 4 program associates- \$59,215, \$7,424 for ongoing expenses, and \$5,082 for one-time expenses and equipment, and 2 compliance inspection supervisor- \$83,133 annual salary, \$7,424 for ongoing expenses, and \$5,082 for one-time expenses and equipment. However, given that there is no way to know the amount of summer and day camps, DESE may need additional FTE if there are more camps than estimated.

Additionally, ITSD assumes that new data sets will be required to track and collect summer camp information as specified in the legislation. ITSD estimates the costs of this new data system to be \$595,917 in FY27, \$122,163 in FY28, and \$125,217 in FY29.

Oversight does not have any information to the contrary. Therefore, Oversight will reflect the estimated impact by DESE in the fiscal note.

Officials from **Department of Health and Senior Services (DHSS)** assume §210.214 of the proposed legislation would require any Summer Camp or Day Camp to comply with all health and sanitation inspections. This proposed legislation would add Summer Camps to the list of

facilities required to be regulated and licensed by the Office of Childhood within the Department of Elementary and Secondary Education (DESE).

While the Department of Health and Senior Services (DHSS) is not directed to act within this legislation, the Bureau of Environmental Health Services (BEHS) is affected. BEHS maintains an MOU with DESE to conduct childcare sanitation inspections for childcare facilities for the Office of Childhood. This proposed legislation would add all summer and day camps to the inspection inventory for both DESE and BEHS. DESE is aware of 500-600 summer camps and 40 days camps but estimate there are 1,000 -1,200 of these operations in Missouri. There are less than 2,900 childcare facilities in the state, so adding summer and day camps would increase the inspection workload by as much as 42%.

Standard DESE protocol says a facility needs to receive an approved inspection from BEHS prior to issuing a license. This would result in BEHS Public Health Environmental Specialists (PHES) needing to conduct the inspections during the month of May, so the facility could be licensed by June. BEHS has 13 PHES across the state who could assist in performing these inspections. However, it would take an estimated 24 total PHES to open 1,200 facilities in a single month, based on each PHES being assigned 50 facilities. These entities have historically not been regulated at the state level by the DHSS. Each facility will need an initial inspection, with most requiring a follow up inspection, and some requiring a second follow up. This would result in each inspector performing approximately 100 inspections in 4 weeks.

Inspecting and approving all summer and day camps in Missouri annually will require the addition of 11.00 new FTE in the form of Public Health Environmental Specialist \$73,788. This position would all be field inspectors and would be classified as telecommuters.

Additionally, The Division of Administration within DHSS would need an Accountant located in Jefferson City, MO due to the increased invoices and expense reports being generated.

Oversight does not have any information to the contrary. Therefore, Oversight will reflect an impact in the fiscal note for this agency as estimated.

Officials from **Department of Public Safety – Fire Safety** estimates the need for 6 FTE, including one compliance inspection supervisor, four senior safety inspectors, and one lead administrative support staff member, as well as vehicles for five of the positions. DFS estimates additional funding needs of nearly \$665,000 in the first year.

Officials from **Missouri Department of Conservation (MDC)** assume this bill would add additional layers of regulatory compliance, permitting, and notification requirements that would impact some MDC programs. The anticipated fiscal impact is related to the cost to comply with this new regulatory framework. Therefore, MDC anticipates a fiscal impact of less than \$250,000.

Oversight notes MDC offers a Urban Xplorer Summer camp for children 9-12. Oversight assumes the cost estimated by MDC would be to ensure their summer camp is within compliance with the new regulations and inspections. Oversight does not have any information to the contrary. Therefore, Oversight will reflect the estimated impact in the fiscal note for this agency.

Officials from the **Office of Administration - Administrative Hearing Commission, Department of Commerce and Insurance, Department of Mental Health, Department of Natural Resources, Department of Public Safety (Director's Office, Highway Patrol, and State Emergency Management Agency), Department of Social Services, Office of the State Public Defender, City of Kansas City, Newton County Health Department, Phelps County Sheriff, Kansas City Police Department, and St. Louis County Police Department** each assume the proposal will have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

Oversight notes local health departments are occasionally utilized for performing annual sanitation inspections. It is unclear if counties that utilize local health departments would be capable of performing additional sanitation inspections with existing staff. Furthermore, Summer camps would be required to have a State and City fire inspection. It is unclear if the local city fire departments would be able to absorb costs associated with additional fire inspections. Therefore, Oversight will reflect a zero to unknown cost for both local health departments and city fire departments for additional inspections.

Oversight notes colleges and Universities, including the University of Missouri, offer many Summer/Day camps. Oversight assumes there are potential costs for these organizations to meet the compliance requirements of this proposal. Therefore, Oversight will reflect a zero to unknown cost for their organization.

Oversight notes a violation of the provisions of this proposal results in a misdemeanor or felony charge which carries a fine in addition to any individual county/municipal fees and court costs. The fine revenue for the ticket goes to local school funds and court costs go to various state and local funds. Oversight assumes there will be some (less than \$250,000) amount of fine revenue from violations of the statute. For simplicity, Oversight will not reflect the increased revenue from fines and court costs to various state funds and local political subdivisions.

Oversight assumes State agencies and local political subdivisions offering Summer/day camps would comply with the provisions of the proposal and lead to no additional litigation. For the simplicity of the fiscal note Oversight will not reflect an impact to these organizations.

Oversight only reflects the responses that we have received from state agencies and political subdivisions; however, other local political subdivisions were requested to respond to this proposed legislation but did not. Upon the receipt of additional responses, Oversight will review

to determine if an updated fiscal note should be prepared and seek the necessary approval to publish a new fiscal note. A general listing of political subdivisions included in our database is available upon request.

Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
GENERAL REVENUE			
<u>Cost – DESE (§210.214) p.3</u>			
Personal Service	(\$1,422,738)	(\$1,741,432)	(\$1,776,260)
Fringe Benefits	(\$926,172)	(\$1,125,140)	(\$1,139,148)
Expense & Equipment	(\$313,752)	(\$222,303)	(\$226,749)
<u>Total Costs – DESE</u>	<u>(\$2,662,662)</u>	<u>(\$3,088,875)</u>	<u>(\$3,142,157)</u>
FTE Change – DESE	26 FTE	26 FTE	26 FTE
<u>Cost – DESE/ITSD (§210.214) Data tracking system p.3</u>			
	(\$595,917)	(\$122,163)	(\$125,217)
<u>Cost – DPS-FS (§210.214) p.4</u>			
Personal Service	(\$266,942)	(\$326,737)	(\$333,271)
Fringe Benefits	(\$189,044)	(\$229,429)	(\$232,058)
Expense & Equipment	(\$196,050)	(\$0)	(\$0)
<u>Total Costs – DPS-FS</u>	<u>(\$652,036)</u>	<u>(\$556,166)</u>	<u>(\$565,329)</u>
FTE Change – DPS-FS	6 FTE	6 FTE	6 FTE
<u>Cost – DHSS (§210.214) p.4</u>			
Personal Service	(\$732,290)	(\$896,323)	(\$914,249)
Fringe Benefits	(\$457,887)	(\$556,533)	(\$563,744)
Expense & Equipment	(\$170,124)	(\$152,451)	(\$155,500)
<u>Total Costs – DHSS</u>	<u>(\$1,360,301)</u>	<u>(\$1,605,307)</u>	<u>(\$1,633,493)</u>
FTE Change – DHSS	12 FTE	12 FTE	12 FTE
<u>Cost – MDC (§210.245) Camp compliance p.5</u>			
	(Unknown)	(Unknown)	(Unknown)
<u>Cost – College and Universities (§210.245) Camp compliance p.5</u>			
	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
ESTIMATED NET EFFECT ON GENERAL REVENUE	(Could exceed <u>\$5,270,916</u>)	(Could exceed <u>\$5,372,511</u>)	(Could exceed <u>\$5,466,196</u>)
Estimated Net FTE Change on General Revenue	44 FTE	44 FTE	44 FTE

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
LOCAL POLITICAL SUBDIVISIONS			
<u>Cost – City Fire Department (§210.214) Additional inspections p.4</u>	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
<u>Cost – County Health Departments (§210.214) Additional inspections p.4</u>	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISIONS	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)

FISCAL IMPACT – Small Business

Oversight assumes there will be a fiscal impact on small businesses as a result of this proposal. Oversight notes Summer/Day Camps will be required to undergo the same regulation as a licensed childcare. Additional regulations and inspections will require additional staff time and possible facility changes.

FISCAL DESCRIPTION

Currently, summer or day camps can operate without a license from the Department of Elementary and Secondary Education.

This bill changes the law to require licensure of summer or day camps and updates relevant statutes governing licensed facilities for children, including inspections.

The bill additionally establishes the "Summer and Day Camp Emergency Response Act". It sets specific requirements for license holders, including provisions on submitting renewal applications if certain alterations are made.

The bill requires the Department to review camper-to-counselor ratios for overnight stays at summer camps, or day camps if applicable, and establish minimum ratios by rule.

The bill requires summer or day camp operators to include on their publicly accessible website a clearly marked link to the summer camp or day camp program web page on the Department's website for campers, parents, and camp staff and volunteers to use to report the camp's noncompliance. The Department will investigate each complaint filed.

Each summer or day camp must comply with fire, safety, health, and sanitation inspections that may be required.

The Commissioner shall require a summer camp or day camp operator to establish an emergency plan that:

- (1) Specifies muster zones to gather in an emergency event requiring evacuation;
- (2) Establishes procedures for emergency events, including but not limited to a lost camper, a fire, severe injury or illness, an unknown individual on the premises, or a transportation emergency;
- (3) Establishes procedures to identify and account for each camper affected by the emergency event;
- (4) Establishes procedures to notify and communicate with law enforcement, camp administrative and medical staff, and the parents or legal guardians of each camper; and (5) Designates a camp emergency preparedness coordinator.

Additionally, the Commissioner shall require a summer camp or day camp operator to:

- (1) Maintain an operable radio capable of providing real-time weather alerts;
- (2) Install and maintain an emergency warning system;
- (3) Monitor safety alerts; and
- (4) Certify compliance with these provisions.

An operator is required to annually submit the initial or updated emergency plan to the Department for approval. If it is determined that the submitted plan does not meet minimum standards, the operator must revise and resubmit the plan no later than 45 days after the date the operator receives notice from the Department. If approved, the operator must provide a copy of the plan to the law enforcement agency or county sheriff's office where the camp is located, and the director of the emergency management agency of the county in which the camp is located.

The Department will store each emergency plan in a digital database and provide access to the State's emergency management agency.

Operators are required to provide the most recent version of a summer or day camp's plan to the parent or legal guardian of a participating or prospective camper, to notify the parent or guardian of a camper whether any part of the camp is located in a flood plain, and to ensure that the parent or guardian signs and submits a statement acknowledging receipt of this information.

The bill requires, not more than 48 hours after each camp session begins, operators to conduct a mandatory safety orientation.

Additionally, at least once per year, camp operators must:

- (1) Provide each camp staff member and volunteer a copy of the most recent emergency plan;
- (2) Ensure each staff member and volunteer completes training on the camp's emergency plan;
- (3) Instruct each staff member and volunteer on the proper procedures to follow in an emergency; and
- (4) Maintain written records documenting each staff member's and volunteer's completion of the required training.

The proper evacuation route described in the emergency plan must be conspicuously posted in each cabin on the camp's premises.

The bill prohibits the Department from issuing or renewing a license for a summer camp or day camp if the operator is not in compliance with the provisions of this bill, and requires the Department to suspend a noncompliant camp's license; the license may be reinstated only if the Department determines the camp and operator are in compliance.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Elementary and Secondary Education
Department of Health and Senior Services
Missouri Department of Conservation
Office of Administration - Administrative Hearing Commission
Department of Commerce and Insurance
Department of Mental Health
Department of Natural Resources
Department of Public Safety
 Fire Safety
 Director's Office
 Highway Patrol
 Emergency Management Agency
Department of Social Services
Office of the State Public Defender
City of Kansas City
Newton County Health Department

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Phelps County Sheriff
Kansas City Police Department
St. Louis County Police Department



Julie Morff
Director
March 2, 2026



Jessica Harris
Assistant Director
March 2, 2026