

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 6570H.03C
 Bill No.: HCS for HB 3142
 Subject: Children and Minors; Licenses - Miscellaneous; Department of Social Services
 Type: Original
 Date: March 27, 2026

Bill Summary: This proposal modifies and establishes provisions relating to overnight and residential camps.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue*	(Could exceed \$4,950,339)	(Could exceed \$5,167,520)	(Could exceed \$5,233,437)
Total Estimated Net Effect on General Revenue	(Could exceed \$4,950,339)	(Could exceed \$5,167,520)	(Could exceed \$5,233,437)

***Oversight** notes this proposal requires Overnight/Residential camps to be regulated the same as licensed childcare facilities. DHSS and DSS would require additional FTE for inspections with ITSD cost for data tracking.

ESTIMATED NET EFFECT ON OTHER STATE FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue	38 FTE	38 FTE	38 FTE
Total Estimated Net Effect on FTE	38 FTE	38 FTE	38 FTE

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Local Government*	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)

***Oversight** notes this proposal requires Overnight/Residential camps to receive annual health and fire inspections. Oversight assumes local fire departments and county health departments may need additional resources for increased call to inspection needs.

FISCAL ANALYSIS

ASSUMPTION

Officials from the **Missouri Office of Prosecution Services** did not respond to **Oversight's** request for fiscal impact for this proposal.

§210.1700 – TJ and Heaven's 27 Camp Safety Act

Officials from **Department of Social Services (DSS)** assume the response to this version of the bill is based on the fiscal impact response given for the introductory version, 6570H.01. They assume the expansion of duties and responsibilities given to Department of Elementary and Secondary Education (DESE) in the first version, mirror the expansion of duties and responsibilities for DSS in this version. They are also assuming the data given by DESE in the fiscal note would be substantially the same.

DSS noted DESE's assumption in 6570H.01 – To implement an inspection and compliant investigation process for summer and day camps. Based on a program evaluation questionnaire DESE sends to programs, DESE currently knows of 605 summer camps and 30-day camps that are operating in Missouri, but also recognizes there are likely up to triple or more of this amount as there is currently no requirement for a program to answer the questionnaire and submit registration to DESE. Therefore, DESE has no way of knowing how many camps operate in the state and DESE also notes that this legislation would include all sporting and church camps that are held over the summer.

DESE assumption in 6570H.01 - Currently, DESE compliance inspectors carry caseloads of 75-80 facilities. If the number of programs that were to be inspected and investigated by DESE were to triple or more, then DESE would require 20 FTE compliance inspectors, 4 program associate FTE to process eligibility determinations, and 2 compliance inspection supervisors. Based on these assumptions DSS would estimate the same number of FTE using the DSS job classifications as shown below:

- 20 Senior Regulatory Auditors
- 4 Social Services Specialists
- 2 Program Coordinators

Additionally, ITSD assumes that new data sets will be required to track and collect summer camp information as specified in the legislation. ITSD estimates the costs of this new data system to be \$595,917 in FY27, \$122,163 in FY28, and \$125,217 in FY29.

Oversight does not have any information to the contrary. Therefore, Oversight will reflect the estimated impact by DESE in the fiscal note.

Officials from **Department of Health and Senior Services (DHSS)** assume §210.1700.10 (1) of the proposed legislation would require any Overnight camp or residential camp to comply with all health and sanitation inspections.

It is assumed that this proposed legislation would add Overnight and Residential Camps to the list of facilities required to meet health and sanitation requirements like those facilities regulated and licensed by the Office of Childhood within the Department of Elementary and Secondary Education (DESE). DESE is aware of 500-600 summer camps and 40 days camps, but estimates there are 1,000-1,200 of these operations in Missouri. That estimation will be used for overnight and residential camps. There are less than 2,900 childcare facilities in the state, so by adding overnight and residential camps would increase the inspection workload by as much as 42%.

Standard DESE protocol states a facility needs to receive an approved inspection from DHSS, Bureau of Environmental Health Services (BEHS) prior to issuing a license. This would result in DHSS/BEHS Public Health Environmental Specialists (PHES) needing to conduct the inspections during the month of May, so the facility could be licensed by June. BEHS has 13 PHES across the state who could assist in performing these inspections. However, it would take an estimated 24 total PHES to open 1,200 facilities in a single month, based on each PHES being assigned 50 facilities. These entities have historically not been regulated at the state level by the DHSS. Each facility will need an initial inspection, with most requiring a follow up inspection, and some requiring a 2nd follow up. This would result in each inspector performing approximately 100 inspections in 4 weeks.

Inspecting and approving all these camps in Missouri annually will require the addition of 11.0 new FTE in the form of Public Health Environmental Specialist \$73,788. These positions would all be field inspectors and would be classified as telecommuters.

Additionally, The Division of Administration within DHSS would need an Accountant located in Jefferson City, MO due to the increased invoices and expense reports being generated.

Oversight does not have any information to the contrary. Therefore, Oversight will reflect an impact in the fiscal note for this agency as estimated.

Officials from **Missouri Department of Conservation (MDC)** anticipate an unknown fiscal impact of less than \$250,000.

Oversight notes MDC offers an Urban Xplorer Summer camp for children 9-12. Oversight notes this proposal is regarding overnight or residential camps. Residential camps as defined in the proposal are programs operated for two or more sequential overnights. Oversight notes the Urban Xplorer Summer camp is only a day camp. Therefore, Oversight will assume this proposal will have no impact on their organization.

Officials from the **Office of Attorney General (AGO)** assume any potential litigation costs arising from this proposal can be absorbed with existing resources. The AGO may seek

additional appropriations if the proposal results in a significant increase in litigation or investigation costs.

Oversight does not have any information to the contrary. Therefore, Oversight assumes the AGO will be able to perform any additional duties required by this proposal with current staff and resources and will reflect no fiscal impact to the AGO for fiscal note purposes.

Officials from the **Office of the State Courts Administrator (OSCA)** state §210.1700 may have some impact but there is no way to quantify that amount currently. Any significant changes will be reflected in future budget requests.

Oversight notes OSCA assumes this proposal may have some impact on their organization although it can't be quantified at this time. As OSCA is unable to provide additional information regarding the potential impact, Oversight assumes the proposed legislation will have a \$0 or (Unknown) cost to the General Revenue Fund. For fiscal note purposes, Oversight also assumes the impact will be under \$250,000 annually. If this assumption is incorrect, this would alter the fiscal impact as presented in this fiscal note. If additional information is received, Oversight will review it to determine if an updated fiscal note should be prepared and seek approval to publish a new fiscal note.

Officials from the **City of Kansas City** assume the proposed legislation has a negative fiscal impact of an indeterminate amount as it potentially increases the City's liability.

Oversight assumes potential litigation would only occur if the City of Kansas City offers an overnight/residential camp that does not comply with the proposal. Oversight assumes the City of Kansas City would comply with the requirements of the proposal.

Officials from the **Office of Administration - Administrative Hearing Commission, Department of Mental Health, Department of Corrections, Department of Natural Resources, Department of Public Safety (Director's Office, Fire Safety, Office of Administration, University of Missouri, Highway Patrol, State Emergency Management Agency), Northwest Missouri State University, University of Central Missouri, and Newton County Health Department** each assume the proposal will have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

In response to a previous version (HB 3142), officials from the **Office of the State Public Defender** assume the proposal will have no fiscal impact on their organization.

Oversight notes local health departments are occasionally utilized for performing annual sanitation inspections. It is unclear if counties that utilize local health departments would be capable of performing additional sanitation inspections with existing staff. Furthermore, Overnight and residential camps would be required to have a State and City fire inspection. It is unclear if the local city fire departments would be able to absorb costs associated with additional

fire inspections. Therefore, Oversight will reflect a zero to unknown cost for both local health departments and city fire departments for additional inspections.

Oversight notes a violation of the provisions of this proposal results in a misdemeanor or felony charge which carries a fine in addition to any individual county/municipal fees and court costs. The fine revenue for the ticket goes to local school funds and court costs go to various state and local funds. Oversight assumes there will be some (less than \$250,000) amount of fine revenue from violations of the statute. For simplicity, Oversight will not reflect the increased revenue from fines and court costs to various state funds and local political subdivisions.

Oversight assumes State agencies and local political subdivisions offering overnight/residential camps would comply with the provisions of the proposal and lead to no additional litigation. For the simplicity of the fiscal note Oversight will not reflect an impact to these organizations.

Oversight only reflects the responses that we have received from state agencies and political subdivisions; however, other local political subdivisions were requested to respond to this proposed legislation but did not. Upon the receipt of additional responses, Oversight will review to determine if an updated fiscal note should be prepared and seek the necessary approval to publish a new fiscal note. A general listing of political subdivisions included in our database is available upon request.

Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
GENERAL REVENUE			
<u>Cost – DSS (§210.1700) p.3</u>			
Personal Service	(\$1,596,765)	(\$1,935,280)	(\$1,954,632)
Fringe Benefits	(\$996,166)	(\$1,203,105)	(\$1,210,899)
Expense & Equipment	(\$401,190)	(\$301,665)	(\$309,206)
<u>Total Costs – DSS</u>	<u>(\$2,994,121)</u>	<u>(\$3,440,050)</u>	<u>(\$3,474,727)</u>
FTE Change – DSS	26 FTE	26 FTE	26 FTE
<u>Cost – DSS/ITSD (§210.1700) Data tracking system p.3</u>			
	(\$595,917)	(\$122,163)	(\$125,217)
<u>Cost – DHSS (§210.1700) p.4</u>			
Personal Service	(\$732,290)	(\$896,323)	(\$914,249)
Fringe Benefits	(\$457,887)	(\$556,533)	(\$563,744)
Expense & Equipment	(\$170,124)	(\$152,451)	(\$155,500)
<u>Total Costs – DHSS</u>	<u>(\$1,360,301)</u>	<u>(\$1,605,307)</u>	<u>(\$1,633,493)</u>
FTE Change – DHSS	12 FTE	12 FTE	12 FTE
<u>Cost – OSCA (§210.1700) Potential increased court costs p.5</u>			
	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
ESTIMATED NET EFFECT ON GENERAL REVENUE	(Could exceed <u>\$4,950,339</u>)	(Could exceed <u>\$5,167,520</u>)	(Could exceed <u>\$5,233,437</u>)
Estimated Net FTE Change on General Revenue	38 FTE	38 FTE	38 FTE

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
LOCAL POLITICAL SUBDIVISIONS			
<u>Cost – City Fire Department</u> (§210.1700) Additional inspections p.5	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
<u>Cost – County Health Departments</u> (§210.1700) Additional inspections p.5	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)
ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISIONS	\$0 or (Unknown)	\$0 or (Unknown)	\$0 or (Unknown)

FISCAL IMPACT – Small Business

Oversight assumes there will be a fiscal impact on small businesses as a result of this proposal. Oversight notes Overnight/Residential camps will be required to undergo the same regulation as a licensed childcare. Additional regulations and inspections will require additional staff time and possible facility changes.

FISCAL DESCRIPTION

This bill creates the "TJ and Heaven's 27 Camp Safety Act".

This legislation is not federally mandated, would not duplicate any other program and may require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Health and Senior Services
 Missouri Department of Conservation
 Office of Administration - Administrative Hearing Commission
 Department of Commerce and Insurance
 Department of Mental Health
 Department of Natural Resources
 Department of Public Safety
 Fire Safety
 Director's Office
 Highway Patrol
 Emergency Management Agency
 Department of Social Services

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Office of the State Public Defender
City of Kansas City
Newton County Health Department
Phelps County Sheriff
Kansas City Police Department
St. Louis County Police Department



Julie Morff
Director
March 27, 2026



Jessica Harris
Assistant Director
March 27, 2026