

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 6585H.01I  
 Bill No.: HCR 31  
 Subject: Elementary and Secondary Education; Department of Elementary and Secondary Education; Children and Minors  
 Type: Original  
 Date: March 30, 2026

Bill Summary: This Concurrent Resolution establishes a Seal of Civic Recognition for certain graduating High School Seniors.

**FISCAL SUMMARY**

**ESTIMATED NET EFFECT ON GENERAL REVENUE FUND**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue*	(\$259,686)	(\$53,236)	(\$54,567)
<b>Total Estimated Net Effect on General Revenue</b>	<b>(\$259,686)</b>	<b>(\$53,236)</b>	<b>(\$54,567)</b>

\*Oversight notes DESE will require additional changes to MOSIS/Core Data collection systems.

**ESTIMATED NET EFFECT ON OTHER STATE FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

Numbers within parentheses: () indicate costs or losses.

**ESTIMATED NET EFFECT ON FEDERAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

**ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on FTE</b>	<b>0</b>	<b>0</b>	<b>0</b>

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

**ESTIMATED NET EFFECT ON LOCAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## FISCAL ANALYSIS

### ASSUMPTION

Officials from **Department of Elementary and Secondary Education** assume HCR 31 would establish the State of Missouri Seal of Civic Recognition to be given to each student who graduates from a public, private, parochial, or home school who meets the criteria set forth in the legislation. All nominations for the Seal of Civic Recognition would be submitted to DESE. DESE assumes it will need a .25 Supervisor level FTE with the associated salary, expenses, and equipment to develop, manage, and administer the program. Additionally, ITSD assumes changes will need to be made to the MOSIS/Core Data collection systems to support and track the Seal of Civic Recognition requirements laid out in the legislation. ITSD assumes the total cost for these changes to be \$367,489 (three year total).

**Oversight** assumes DESE will need to make additional changes to their MOSIS/Core Data collection. Therefore, Oversight will reflect an impact as estimated by DESE/ITSD for collection system changes and support in the fiscal note for their agency.

Oversight assumes DESE is provided with core funding to handle a certain amount of activity each year. Oversight assumes DESE could absorb the FTE costs related to this proposal. If multiple bills pass which require additional staffing and duties at substantial costs, DESE could request funding through the appropriation process. Officials from the Oversight Division assume the proposal will have no fiscal impact on their organization regarding FTE.

Officials from the **Office of the Governor** assume the proposal will have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for this agency.

**Oversight** only reflects the responses that we have received from state agencies and political subdivisions; however, other school districts were requested to respond to this proposed legislation but did not. Upon the receipt of additional responses, Oversight will review to determine if an updated fiscal note should be prepared and seek the necessary approval to publish a new fiscal note. A general listing of political subdivisions included in our database is available upon request.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
<b>GENERAL REVENUE</b>			
<u>Cost – DESE/ITSD – MOSIS/Data collection changes p.3</u>	<u>(\$259,686)</u>	<u>(\$53,236)</u>	<u>(\$54,567)</u>
<b>ESTIMATED NET EFFECT ON GENERAL REVENUE</b>	<b><u>(\$259,686)</u></b>	<b><u>(\$53,236)</u></b>	<b><u>(\$54,567)</u></b>

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

FISCAL IMPACT – Small Business

No direct fiscal impact on small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

This House Concurrent Resolution recognizes the core importance of education on patriotism, ethics, morality, and civics. The Resolution creates an award entitled the "State of Missouri Seal of Civic Recognition" for each senior who graduates from a public school, private school, parochial school, or home school and who meets the specific criteria for various levels of the Seal of Civic Recognition.

Nominations for the consideration of the Seal of Civic Recognition will be submitted to the Civics and Patriotic Workgroup at the Department of Elementary and Secondary Education by specified groups beginning in 6th grade until graduation.

Eligibility criteria for level designation are outlined in the bill and includes completion of academic instruction in moral and ethical governance, national and world history, or a curriculum selected by the workgroup, engagement in active participation in school governance and community civic organizations, and participation in mentorship and "Seal of Civic Recognition Club" activities.

The Resolution provides a Bronze Seal of Civic Recognition for completion of at least two years but less than four, a Silver Seal of Civic Recognition for four or five years, and a Gold Seal of Civic Recognition for at least six years that will accompany the student's high school diploma.

The Resolution encourages entities that nominate a student for a Seal of Civic Recognition to provide additional support in the form of scholarship assistance or other incentives and any student that serves in military service or the Reserve Officers' Training Corps (ROTC) program will receive a "Letter of Congratulations, Commendation, and State Gratitude" signed by the Governor, the Speaker of the House of Representatives, and the Lieutenant Governor of the state of Missouri.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Elementary and Secondary Education  
Office of the Governor



Julie Morff  
Director  
March 30, 2026



Jessica Harris  
Assistant Director  
March 30, 2026