

COMMITTEE ON LEGISLATIVE RESEARCH  
OVERSIGHT DIVISION

**FISCAL NOTE**

L.R. No.: 6756H.011  
 Bill No.: HB 3111  
 Subject: Professional Registration and Licensing; Licenses - Miscellaneous; Department of  
 Commerce and Insurance  
 Type: Original  
 Date: February 10, 2026

Bill Summary: This proposal modifies provisions relating to the professional bail  
 bondsman and surety recovery agent act.

**FISCAL SUMMARY**

**ESTIMATED NET EFFECT ON GENERAL REVENUE FUND**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue	(\$142,429)	(\$162,165)	(\$87,284)
<b>Total Estimated Net Effect on General Revenue</b>	<b>(\$142,429)</b>	<b>(\$162,165)</b>	<b>(\$87,284)</b>

**ESTIMATED NET EFFECT ON OTHER STATE FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Professional Surety Bail Bond Agents Fund*	\$0	\$0	\$0
PR Fees Fund (1689)**	\$0	\$0	\$0
Insurance Dedicated Fund (1566)	\$98,559	\$119,710	\$49,789
<b>Total Estimated Net Effect on <u>Other</u> State Funds</b>	<b>\$98,559</b>	<b>\$119,710</b>	<b>\$49,789</b>

\*Revenues and Transfer-Outs net to zero.

\*\*Cost and Transfer-Ins net to zero.

Numbers within parentheses: () indicate costs or losses.

**ESTIMATED NET EFFECT ON FEDERAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Total Estimated Net Effect on <u>All</u> Federal Funds</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

**ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
PR Fees Fund (1689)	1 FTE	1 FTE	1 FTE
Insurance Dedicated Fund (1566)	(1 FTE)	(1 FTE)	(1 FTE)
<b>Total Estimated Net Effect on FTE</b>	<b>0 FTE</b>	<b>0 FTE</b>	<b>0 FTE</b>

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

**ESTIMATED NET EFFECT ON LOCAL FUNDS**

FUND AFFECTED	FY 2027	FY 2028	FY 2029
<b>Local Government</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>

## FISCAL ANALYSIS

### ASSUMPTION

#### §§324.2100 - 374.051 - Professional Bail Bondsman and Surety Recovery Agent Act

Officials from the **Department of Commerce and Insurance (DCI)** assume Section 324.2106 establishes the Board of Professional Surety Bail Bond Agents consisting of seven members. Board members may receive compensation and are reimbursed for travel costs and actual and necessary expenses. The legislation does not mention the number of board meetings. Section 324.2106 creates the Professional Surety Bail Bond Agents Fund. This legislation does not have language regarding transferring current funds to this fund.

#### Licensee/Revenue

363 Bail Bond Agents

\$150 Initial License Fee (limited by statute)

\$150 Biennial Renewal Fee (limited by statute)

98 General Bail Bond Agents

\$150 Initial License Fee (limited by statute)

\$150 Biennial Renewal Fee (limited by statute)

5 General Bail Bond Corporations

\$150 Initial License Fee (limited by statute)

\$150 Biennial Renewal Fee (limited by statute)

18 Surety Recovery Agents

\$150 Initial License Fee (limited by statute)

\$150 Biennial Renewal Fee (limited by statute)

- Projected revenue reflects fees collected for all categories of licensure.
- It is assumed 1 new license of each type will be collected in FY 2028.
- Biennial renewal currently scheduled to renew in FY 2029 for most licenses.
- A 3% growth rate has been estimated.

In summary, DCI assumes a revenue of \$600 in FY 2028 (4 licensees x \$150) and \$72,600 (484 licensees x \$150) in FY 2029 to the newly created Professional Surety Bail Bon Agents Fund as a result of the implementation of the changes in this proposal.

#### Staffing-Estimated at PR current staffing salaries

1 Principal Assistant at \$91,000 needed to serve as the senior executive officer of the registration agency. (PR Fees Fund)

DCI assumes the “Professional Bail Bondsman and Surety Recovery Agent Licensure Act” Appears to mirror current laws regulating bail bond and surety recovery agents but now transfers regulatory oversight to Division of Professional Registration creating a board. This would reduce the need for 1 FTE of a Regulatory Auditor at \$56,078 annually in the Insurance Divisions. Creating a reduction to the Insurance Dedicated Fund. This would also cause a loss of licensees revenue to the Insurance Dedicated Fund

**Oversight** will reflect estimated revenues, savings and costs as provided by DCI. Oversight will reflect the board-specific expenses to the Professional Registration Fees Fund and revenue from licenses to the Professional Surety Bail Bond Agent Fund.

The Professional Surety Bail Bond Agents Fund is a newly created fund and revenue from the licenses are not enough to cover the cost of the expenses; therefore, Oversight will reflect a transfer of revenue from the Surety Bail Bond Agents Fund to the PR Fees Fund, as well as a transfer from General Revenue to offset any remaining cost.

According to DCI, the funds of one board cannot be used for another board. Each has a statutorily dedicated fund. Moreover, 324.001.6 and 324.001.7, which establish the Professional Registration Fees Fund (0689) and detail the accounting of funds, contain no authority to use the funds to cover shortfalls or debts of another board. Thus, requiring GR to supplement the shortfall in revenue collected. Funds are to be used for services rendered by the division on behalf of the boards, with the boards making a prorated amount to fund (324.001.6), and all funds collected for boards must be transferred to the appropriate board fund within the treasury (324.001.7).

Oversight notes, according to DCI, this proposal is moving these requirements from one division to another (however; this program does not currently fully support its existence with fee revenues). Therefore, Oversight will reflect a savings of 1 FTE to the Insurance Dedicated Fund (1566) and also a loss of fees that was once collected into the Insurance Dedicated Fund and now will be deposited into the Professional Surety Bail Bond Agents Fund as estimated by DCI.

Officials from the **Office of the Governor (GOV)** state this bill adds to the Governor’s current load of appointment duties. Individually, additional requirements should not fiscally impact the Office of the Governor. However, the cumulative impact of additional appointment duties across all enacted legislation may require additional resources for the Office of the Governor.

Officials from the GOV assume the proposal cost of the proposal can be absorbed. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for this agency.

Officials from the **Office of Administration - Administrative Hearing Commission, Department of Corrections, Department of Revenue, Department of Public Safety - Missouri Highway Patrol, Office of the Governor, Office of the State Public Defender, Office of the State Treasurer, Office of the State Courts Administrator** and the **Missouri**

**Senate** each assume the proposal will have no fiscal impact on their respective organizations. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for these agencies.

#### Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
<b>GENERAL REVENUE</b>			
<u>Transfer To – PR Fees Fund (1689)</u> (§324.2106) p.4	(\$142,429)	(\$162,165)	(\$87,284)
<b>ESTIMATED NET EFFECT ON GENERAL REVENUE</b>	<b>(\$142,429)</b>	<b>(\$162,165)</b>	<b>(\$87,284)</b>
<b>PROFESSIONAL SURETY BAIL BOND AGENTS FUND</b>			
<u>Revenue – DCI (§324.2106) Licensing Fee p.3</u>	\$0	\$600	\$72,600
<u>Transfer Out – to PR Fees Fund (0689)</u> p.4	(\$0)	(\$600)	(\$72,600)
<b>ESTIMATED NET EFFECT ON THE PROFESSIONAL SURETY BAIL BOND AGENTS FUND</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
<b>PR FEES FUND (1689)</b>			
<u>Transfer In – from General Revenue p.4</u>	\$142,429	\$162,165	\$87,284
<u>Transfer In – from Professional Surety Bail Bond Agents Fund p.4</u>	\$0	\$600	\$72,600
<u>Cost – DCI (§324.2106) p.4</u>			
Personal Service	(\$75,833)	(\$92,820)	(\$94,676)
Fringe Benefits	(\$44,114)	(\$53,668)	(\$54,415)
Equipment and Expense	(\$22,482)	(\$16,276)	(\$10,793)
<u>Total Cost – DCI</u>	<u>(\$142,429)</u>	<u>(\$162,764)</u>	<u>(\$159,884)</u>
FTE Change – DCI	1 FTE	1 FTE	1 FTE
<b>ESTIMATED NET EFFECT ON PR FEES FUND (1689)</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
Estimated Net FTE Change on PR Fees Fund (1689)	1 FTE	1 FTE	1 FTE

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
<b>INSURANCE DEDICATED FUND (1566)</b>			
<u>Savings – DCI (§324.2106) p.4</u>			
Personal Service	\$56,078	\$68,639	\$70,012
Fringe Benefits	\$36,168	\$43,943	\$44,495
Equipment and Expense	<u>\$6,313</u>	<u>\$7,728</u>	<u>\$7,882</u>
<u>Total Savings – DCI</u>	<u>\$98,559</u>	<u>\$120,310</u>	<u>\$122,389</u>
FTE Change – DCI	1 FTE	1 FTE	1 FTE
<u>Loss – DCI (§324.2106) Licensing Fee p.3</u>	\$0	(\$600)	(\$72,600)
<b>ESTIMATED NET EFFECT ON THE INSURANCE DEDICATED FUND</b>	<b><u>\$98,559</u></b>	<b><u>\$119,710</u></b>	<b><u>\$49,789</u></b>
Estimated Net FTE Change on Insurance Dedicated Fund (1566)	1 FTE	1 FTE	1 FTE

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<b><u>\$0</u></b>	<b><u>\$0</u></b>	<b><u>\$0</u></b>

FISCAL IMPACT – Small Business

A direct fiscal impact to bail bond agents could be expected as a result of this proposal.

FISCAL DESCRIPTION

Currently, bail bondsman are regulated by the Department of Commerce and Insurance (DCI). This bill creates the "Board of Professional Surety Bail Bond Agents" under the Division of Professional Registration within DCI to regulate bail bondsman. All of the current regulatory requirements for bail bondsman will remain the same, but the Board will be the new regulating entity.

The Board will be composed of seven members appointed by the Governor with the advice and consent of the Senate. Three members must have been actively engaged in the general bail bond business for the five years immediately preceding their appointment, one member must be a member of the judiciary, one member must be a law enforcement officer, and two members must be licensed bail bond or surety recovery agents. Each member of the board must be a citizen of the United States, a resident of this state for at least one year, and a registered voter. No more than one private bail bond Board member can be employed by, or affiliated with, the same bail bond agency or business organization. Term limits for the Board members are outlined in the bill.

The members of the Board can receive compensation, as determined by the director of DCI for their services, if appropriate, and will be reimbursed for actual and necessary expenses incurred in performing their official duties on the Board.

The bill creates the "Board of Professional Surety Bail Bond Agents Fund", which will be used to fund the regulation of bail bondsman.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

#### SOURCES OF INFORMATION

Office of Administration - Administrative Hearing Commission  
Department of Commerce and Insurance  
Department of Corrections  
Department of Revenue  
Department of Public Safety - Missouri Highway Patrol  
Office of the Governor  
Office of the State Courts Administrator  
Office of the Secretary of State  
Office of the State Public Defender  
Joint Committee on Administrative Rules  
Missouri Senate



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