

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 6927H.02C
 Bill No.: HCS for HB 3174
 Subject: Elementary and Secondary Education; Department of Elementary and Secondary Education; Children and Minors; Emergencies; Law Enforcement Officers and Agencies
 Type: Original
 Date: April 22, 2026

Bill Summary: This proposal establishes provisions relating to emergency responses in schools.

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND

FUND AFFECTED	FY 2027	FY 2028	FY 2029
General Revenue*	\$0	\$0 to (\$19,304,000)	\$0 or (Unknown)
Total Estimated Net Effect on General Revenue	\$0	\$0 to (\$19,304,000)	\$0 or (Unknown)

*Oversight notes the Alyssa Alhadeff Fund is established, subject to appropriation, and provides school districts with funds for the requirements established in the proposal.

ESTIMATED NET EFFECT ON OTHER STATE FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Alyssa Alhadeff Fund*	\$0	\$0	\$0
Total Estimated Net Effect on Other State Funds	\$0	\$0	\$0

*Transfers will net to zero.

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on FTE	0	0	0

- Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.
- Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Local Government	*\$0 or (Up to \$180,975)	*\$0 or (Unknown)	**\$0

*Oversight notes this proposal requires school districts to install master key boxes before July 1, 2028.

**Transfers and costs will net to zero.

FISCAL ANALYSIS

ASSUMPTION

§160.073 – Alyssa’s Law

Officials from **Department of Elementary and Secondary Education (DESE)** assume this legislation would have no impact on DESE as DESE assumes the school districts will be responsible for purchasing the devices described in this legislation. Subject to appropriation there will be a cost for the devices at the district level, though pricing for districts will depend upon staff size and the quotes provided by companies. Centegix provides such devices. Cost of \$8,000 per school building per year, which includes the badges, beacons, and software. There are 2,413 school building. Total: $\$8,000 \times 2,413 = \$19,304,000$.

Silent Beacon wearable panic buttons are \$89.97 each. With a total certified staff member count of 89,873. First year’s cost: $89,873 \times \$89.97 = \$8,085,873$. This device can be paired with a free application. There would be continued costs for new devices and replacement. Calculating a 10% replacement cost for device each year would be \$808,587.

Oversight does not have any information to the contrary.

Oversight notes this proposal will not take effect until SY 2027-28. Based on the requirements of the proposal, Oversight will reflect a cost up to the estimated \$19,304,000 subject to appropriation starting in FY 2028. Oversight notes this proposal establishes the Alyssa Alhadeff Fund. Therefore, Oversight will reflect an impact of \$0 (no appropriation) to \$19,304,000 from GR to the Alyssa Alhadeff Fund, then a revenue gain from the Alyssa Alhadeff Fund to school districts for administration of wearable panic alert systems.

Oversight notes for informational purposes Alyssa’s Law has passed in several states: New Jersey in February 2019, Florida in June 2020, New York in June 2022, Texas and Tennessee in May 2023, Utah in March 2024, Oklahoma in May 2024, Georgia in April 2025, and Washington and Oregon in May 2025.

§160.663 – Master Key Boxes

Oversight notes this proposal requires school districts to install at least one master key box before July 1, 2028. Oversight notes schools are allowed to receive donations of master key boxes or money for the purchase of master key boxes. Oversight notes these master key boxes must be large enough to hold accurate maps of the entire school grounds. Oversight notes medium wall mounted master key boxes range from \$50-75. Oversight was unable to determine how many schools currently have master key boxes installed, or how many would be donated. Oversight assumes there may be schools that have already equipped their buildings with master key boxes. Therefore, Oversight will reflect an impact to school districts of \$0 (school districts

already have boxes) up to \$180,975 ($\$75 * 2413$ total school buildings) for FY 2027 and a potential unknown cost for FY 2028.

Responses regarding the proposed legislation as a whole

Officials from the **Department of Public Safety (Office of the Director and Highway Patrol)**, **Office of the State Treasurer**, **Office of the State Courts Administrator**, **Phelps County Sheriff Department**, **Branson Police Department**, **Kansas City Police Department** and **St. Louis County Police Department** each assume the proposal will have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for this agency.

Oversight only reflects the responses that we have received from state agencies and political subdivisions; however, other school districts were requested to respond to this proposed legislation but did not. Upon the receipt of additional responses, Oversight will review to determine if an updated fiscal note should be prepared and seek the necessary approval to publish a new fiscal note. A general listing of political subdivisions included in our database is available upon request.

Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
GENERAL REVENUE			
<u>Transfer Out – GR (§160.073) To Alyssa Alhadeff Fund p.3</u>	<u>\$0</u>	\$0 to (\$19,304,000)	\$0 or (Unknown)
ESTIMATED NET EFFECT ON GENERAL REVENUE	<u>\$0</u>	<u>\$0 to (\$19,304,000)</u>	<u>\$0 or (Unknown)</u>
ALYSSA ALHADEFF FUND			
<u>Transfer In – (§160.073) From General Revenue p.3</u>	<u>\$0</u>	\$0 to \$19,304,000	\$0 or (Unknown)
<u>Revenue Gain - (§160.073) Gifts, contributions, grants, or bequests</u>	<u>\$0</u>	\$0 or Unknown	\$0 or Unknown
<u>Transfer Out – (§160.073) Administration of Alyssa’s Law p.3</u>	<u>\$0</u>	\$0 to (\$19,304,000)	\$0 to (Unknown)
ESTIMATED NET EFFECT ON ALYSSA ALHADEFF FUND	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
LOCAL POLITICAL SUBDIVISIONS			
<u>Revenue Gain</u> – School Districts (\$160.073) From Alyssa Alhadeff Fund p.3	\$0	\$0 to \$19,304,000	\$0 or Unknown
<u>Cost</u> - School Districts (\$160.073) Implement panic alert system p.3	\$0	\$0 to (\$19,304,000)	\$0 or (Unknown)
<u>Cost</u> – School Districts (\$160.663) Master key lock boxes p.3	\$0 or (Up to \$180,975)	\$0 or (Unknown)	\$0
ESTIMATED NET EFFECT ON LOCAL POLITICAL SUBDIVISIONS	\$0 or (Up to \$180,975)	\$0 or (Unknown)	\$0

FISCAL IMPACT – Small Business

No direct fiscal impact on small businesses would be expected as a result of this proposal.

FISCAL DESCRIPTION

Beginning in the 2027-28 school year, this bill requires that school districts and charter schools implement a wearable panic alert system, known as "Alyssa's Law". The system will integrate with local public safety, and transmit 911 calls and mobile activations.

The bill requires that each school employee be provided with a wearable panic alert device and specifies requirements for the panic alert device including specific notifications relating to emergency devices and communication.

Any records, information, photographs, audio and visual presentations, schematic diagrams, surveys, recommendations, or consultations, or portions thereof, relating directly to the physical security or fire safety of a school building or revealing security or fire safety systems held by any emergency response agency is confidential and exempt from the open record request provisions of Chapter 610, RSMo.

The bill establishes the "Alyssa Alhadeff Fund" for the purposes of the administration of the provisions of this program.

The bill requires the Department of Elementary and Secondary Education to create a list of qualified vendors for the panic alert system.

On or before July 1, 2028, this bill requires each school district and charter school to install at least one "master key box", as such term is defined in current law, at each school. Each master key box must be installed at an appropriate location to permit law enforcement officers emergency access to each building and room on school grounds. The school district or charter school will determine the precise location of each master key box after consultation with local law enforcement agencies, and provide local law enforcement agencies with a key or access code that permits access to the contents of the master key box. Each master key box shall contain certain items specified in the bill, such as keys to each building and room on school grounds and accurate maps labeling access points, locations of critical emergency response aids, and the areas around each building. The contents of a master key box and the information contained therein shall not be a public record and shall not be made available for public examination. An employee of a school district or charter school is immune from civil liability for damages arising out of the installation and use of master key boxes unless the employee acted with gross negligence or bad faith.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Elementary and Secondary Education
Department of Public Safety
Director's Office
Highway Patrol
Office of the Secretary of State
Office of the State Treasurer
Joint Committee on Administrative Rules
St. Louis County Police Department
Kansas City Police Department
Phelps County Sheriff Department



Julie Morff
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April 22, 2026



Jessica Harris
Assistant Director
April 22, 2026