

COMMITTEE ON LEGISLATIVE RESEARCH
OVERSIGHT DIVISION

FISCAL NOTE

L.R. No.: 7102H.011
Bill No.: HB 3262
Subject: Compacts; Professional Registration and Licensing
Type: Original
Date: March 6, 2026

Bill Summary: This proposal establishes the "Interstate Massage Compact".

FISCAL SUMMARY

ESTIMATED NET EFFECT ON GENERAL REVENUE FUND

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on General Revenue	\$0	\$0	\$0

ESTIMATED NET EFFECT ON OTHER STATE FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on <u>Other</u> State Funds	\$0	\$0	\$0

Numbers within parentheses: () indicate costs or losses.

ESTIMATED NET EFFECT ON FEDERAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on <u>All</u> Federal Funds	\$0	\$0	\$0

ESTIMATED NET EFFECT ON FULL TIME EQUIVALENT (FTE)

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Total Estimated Net Effect on FTE	0	0	0

Estimated Net Effect (expenditures or reduced revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

Estimated Net Effect (savings or increased revenues) expected to exceed \$250,000 in any of the three fiscal years after implementation of the act or at full implementation of the act.

ESTIMATED NET EFFECT ON LOCAL FUNDS

FUND AFFECTED	FY 2027	FY 2028	FY 2029
Local Government	\$0	\$0	\$0

FISCAL ANALYSIS

ASSUMPTION

§§324.276-324.315 – Interstate Massage Compact

Officials from the **Department of Commerce and Insurance (DCI)** assume this proposal would establish the "Interstate Massage Compact" and would have Missouri become a member state. This is designed to be a group of member states to facilitate the interstate practice and regulation of massage services. They would do this by creating an additional licensing pathway to practice in multiple states if they are also members of the compact and fostering work between the states to better interstate regulation of massage services, which would promote the health and safety of the profession. The Compact would be run by the "Interstate Commission." Nothing about being a member state of the Compact would stop a state from enforcing its own laws against a licensee.

The proposal outlines the steps a state must take to become an official member of the compact in section 324.282. Individuals not residing in a member state can still apply for a single-state license in a member state under that state's rules. However, granting them a single-state license shall not be recognized as granting a multi-state license for any other member state. The Compact shall not affect the requirements established by a member state for the issuance of a single-state license. Each remote state shall recognize a multi-state license issued to a licensee as an authorization to practice in each remote state.

The qualifications a licensee must meet to obtain a multi-state license are outlined in 324.285 RSMo. A multi-state license granted pursuant to the Compact may be effective for a definite period of time concurrent with the renewal of the home state license.

Nothing in this Compact or rule of the Commission shall be construed to limit, restrict, or in any way reduce the ability of a Member state to enact and enforce its laws, or take adverse action against a licensee's single-state license. A Licensee's Home State shall have exclusive power to impose an adverse action against a licensee's multi-state license issued by the home state. The Remote state's authority to take adverse action is in 324.291.5. An adverse action by the home state shall deactivate the multi-state license. A licensee whose authorization to practice in a remote state is removed for a specified period of time is not eligible to apply for a new multi-state license in any other state.

Active Military members or their spouses shall designate a home state where they have a current license and may retain that home state when that individual or spouse is on an active-duty assignment.

The formation and selection of members are set out in 324.297, as well as the full powers of the Commission.

In addition to those powers, the Commission shall also: provide for the development, maintenance, operation, and utilization of a coordinated database and reporting system, assign each applicant a multi-state license identifier, and member states shall submit a uniform data set to the data system, and report adverse actions against licensees who hold multi-state licenses.

The Commission's rulemaking powers are outlined in section 324.303 RSMo.

The executive and judicial branches of each member state's state government shall enforce this Compact. The Commission's authority to remove members is also provided, as are the procedures for litigation against the Commission.

Currently, the Multistate Compact does not have the threshold number of members necessary to create the Commission and carry out the functions of this Compact. If passed, and more member states are added, professional registration would have to implement new rules to ensure compliance.

The department believes the costs of this bill can be absorbed within our current appropriations. However, once enough states pass such legislation, the department would request an increase to our FTE and/or appropriations as appropriate through the budget process.

Officials from the Department of Commerce and Insurance assume the cost of the proposal can be absorbed. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for this agency.

Officials from the **Office of Administration - Administrative Hearing Commission** assume the proposal will have no fiscal impact on their organization. **Oversight** does not have any information to the contrary. Therefore, Oversight will reflect a zero impact in the fiscal note for this agency.

Rule Promulgation

Officials from the **Joint Committee on Administrative Rules** assume this proposal is not anticipated to cause a fiscal impact beyond its current appropriation.

Officials from the **Office of the Secretary of State (SOS)** note many bills considered by the General Assembly include provisions allowing or requiring agencies to submit rules and regulations to implement the act. The SOS is provided with core funding to handle a certain amount of normal activity resulting from each year's legislative session. The fiscal impact for this fiscal note to the SOS for Administrative Rules is less than \$5,000. The SOS recognizes that this is a small amount and does not expect that additional funding would be required to meet these costs. However, the SOS also recognizes that many such bills may be passed by the General Assembly in a given year and that collectively the costs may be in excess of what the office can sustain with its core budget. Therefore, the SOS reserves the right to request funding

for the cost of supporting administrative rules requirements should the need arise based on a review of the finally approved bills signed by the governor.

<u>FISCAL IMPACT – State Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

<u>FISCAL IMPACT – Local Government</u>	FY 2027 (10 Mo.)	FY 2028	FY 2029
	<u>\$0</u>	<u>\$0</u>	<u>\$0</u>

FISCAL IMPACT – Small Business

A direct fiscal impact to massage therapists could be expected as a result of this proposal.

FISCAL DESCRIPTION

The proposed legislation appears to have no direct fiscal impact.

This legislation is not federally mandated, would not duplicate any other program and would not require additional capital improvements or rental space.

SOURCES OF INFORMATION

Department of Commerce and Insurance
 Office of Administration - Administrative Hearing Commission
 Office of the Secretary of State
 Joint Committee on Administrative Rules



Julie Morff
 Director
 March 6, 2026



Jessica Harris
 Assistant Director
 March 6, 2026