#### SECOND REGULAR SESSION

# **HOUSE BILL NO. 1901**

### 103RD GENERAL ASSEMBLY

#### INTRODUCED BY REPRESENTATIVE PLANK.

4060H.01I JOSEPH ENGLER, Chief Clerk

## AN ACT

To repeal sections 191.765, 191.767, 191.769, 191.771, 191.773, 191.775, 191.776, and 191.777, RSMo, and to enact in lieu thereof nine new sections relating to indoor air quality, with penalty provisions.

Be it enacted by the General Assembly of the state of Missouri, as follows:

Section A. Sections 191.765, 191.767, 191.769, 191.771, 191.773, 191.775, 191.776,

- 2 and 191.777, RSMo, are repealed and nine new sections enacted in lieu thereof, to be known
- 3 as sections 191.2710, 191.2715, 191.2720, 191.2725, 191.2730, 191.2735, 191.2740,
- 4 191.2745, and 191.2750, to read as follows:

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- 191.2710. Sections 191.2710 to 191.2750 shall be known and may be cited as the "Missouri Clean Indoor Air Act".
- 191.2715. As used in sections 191.2710 to 191.2750, unless the context otherwise requires, the following terms mean:
- 3 (1) "Auditorium", the part of a public building where an audience gathers to 4 attend a performance, including any corridors, hallways, or lobbies adjacent thereto;
  - (2) "Bar", any indoor area that is operated and licensed under chapter 311, primarily for the sale and service of alcoholic beverages for on-premises consumption and where the service of food is secondary to the consumption of such alcoholic beverages;
    - (3) "Cigar-tobacco bar", a bar that:
- 10 (a) Is located in a freestanding structure occupied solely by the bar such that the 11 bar does not share any wall with an indoor area in which smoking is prohibited under 12 sections 191.2710 to 191.2750; and

EXPLANATION — Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

13 (b) In the calendar year ending December 31, 2025, derived revenue from the on-site sale of tobacco products and the rental of on-site humidors, not including any 14 15 sales from vending machines;

- (4) "Electronic smoking device" or "ESD":
- 17 (a) Any product that contains or delivers nicotine or any other substance intended for human consumption and that can be used by a person to enable the 18 19 inhalation of vapor or aerosol from the product; or
  - (b) Any product or device similar to a product described in paragraph (a) of this subdivision, whether manufactured, distributed, marketed, or sold as an e-cigarette, ecigar, e-pipe, e-hookah, or vape pen or under any other product name or descriptor;
    - (c) Shall not include:
    - a. A humidifier or similar device that emits only water vapor; or
- b. An inhaler, nebulizer, or vaporizer that is approved by the federal Food and 26 Drug Administration for the delivery of medication;
  - (5) "Employee":
- 28 (a) Any person who:

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- 29 a. Performs any type of work for benefit of another in consideration of direct or 30 indirect wages or profit; or
- 31 b. Provides uncompensated work or services to a business or nonprofit entity; 32 and
  - (b) Shall include every person described in paragraph (a) of this subdivision regardless of whether such person is referred to as an employee, contractor, independent contractor, or volunteer or by any other designation or title;
  - (6) "Employer", any person, partnership, association, corporation, or nonprofit entity that employs one or more persons including, but not limited to, the legislative, executive, and judicial branches of state government; any political subdivision or instrumentality thereof; any special district or local authority, commission, or agency of the state; or any other separate corporate instrumentality or unit of state or local government;
  - (7) "Enclosed area", all space between a floor and a ceiling that is bounded on at least two sides by walls, doorways, or windows, whether open or closed. For purposes of this subdivision, a wall includes any retractable divider, garage door, or other physical barrier, whether temporary or permanent, regardless of whether it contains openings of any kind;
- 47 (8) "Entryway", the outside of the front or main doorway leading into a building or facility that is not exempted from sections 191.2710 to 191.2750 under section 48 191.2725. The term "entryway" shall include the area of public or private property

within a specified radius outside of the doorway. The specified radius may be determined by a political subdivision under section 191.2735 but shall be at least twenty-five feet unless subdivision (2) or (3) of subsection 3 of section 191.2735 applies. If the political subdivision has not acted, the specified radius is twenty-five feet;

- (9) "Exempt cigar-tobacco bar", a cigar-tobacco bar that, in the most recent calendar year, derived more than fifty percent of its annual gross revenue from the onsite sale of tobacco products and the rental of on-site humidors, not including any sales from vending machines, as verified by the department of health and senior services;
- (10) "Food service establishment", any indoor area or portion thereof in which the principal business is the sale of food for on-premises consumption including, but not limited to, restaurants, cafeterias, coffee shops, diners, sandwich shops, and short-order cafes;
- (11) "Health care facility", an office or institution providing care or treatment of diseases, whether physical, mental, or emotional, or other medical, physiological, or psychological conditions including, but not limited to, hospitals; rehabilitation hospitals or other clinics, including weight control clinics; nursing homes; long-term care facilities; homes for the aging or chronically ill; laboratories; and offices of surgeons, chiropractors, physical therapists, physicians, psychiatrists, dentists, and all specialists within these professions. The term "health care facility" shall include all waiting rooms, hallways, private rooms, semiprivate rooms, and wards within such office or institution;
- (12) "Hookah", a water pipe and any associated products and devices that are used to produce fumes, smoke, or vapor from the burning of material including, but not limited to, tobacco, shisha, or other plant matter;
- (13) "Indoor area", any enclosed area or portion thereof. The opening of windows or doors, or the temporary removal of wall panels, shall not convert an indoor area into an outdoor area;
- (14) "Local public health agency", a county health center board established under chapter 205, a county health department, a combined city and county health department or agency, a multicounty health department or agency, or any other county health authority;
- (15) "Marijuana", the same meaning given to the term in Article XIV of the Constitution of Missouri;
- (16) "Place of employment", any indoor area or portion thereof under the control of an employer in which employees of the employer perform services for, or on behalf of, the employer;
  - (17) "Political subdivision", any county, city, town, or village;

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86 (18) "Private club", an organization, regardless of whether it is incorporated, 87 that:

- (a) Is the owner, lessee, or occupant of a building, or portion thereof, used exclusively for club purposes at all times;
- 90 **(b)** Is operated solely for a recreational, fraternal, social, patriotic, political, 91 benevolent, or athletic purpose, but not for pecuniary gain;
  - (c) Only sells alcoholic beverages incidental to its operation;
  - (d) Conducts its affairs and management through a board of directors, executive committee, or similar body chosen by the members at an annual meeting;
    - (e) Has established bylaws or a constitution to govern its activities; and
- 96 (f) Has been granted an exemption from the payment of federal income tax as a 97 club under 26 U.S.C. Section 501;
  - (19) "Public building", any building owned or operated by:
- 99 (a) The state, including the legislative, executive, and judicial branches of state 100 government;
- 101 (b) Any political subdivision or instrumentality thereof or any special district or 102 local authority, commission, or agency of the state; or
  - (c) Any other separate corporate instrumentality or unit of state or local government;
    - (20) "Public meeting", the same meaning given to the term in section 610.010;
  - (21) "Secondhand smoke", the complex mixture formed from the escaping smoke of a burning tobacco product, marijuana product, or other plant product intended for inhalation, also known as "sidestream smoke", and smoke exhaled by the smoker;
  - (22) "Smoke-free work area", a work area where smoking is prohibited under sections 191.2710 to 191.2750;
  - (23) "Smoking", inhaling, exhaling, burning, or carrying any lighted or heated cigar, cigarette, or pipe or any other lighted or heated tobacco or plant product intended for inhalation, including marijuana, whether natural or synthetic, in any manner or in any form. The term "smoking" also includes the use of an ESD;
  - (24) "Tobacco", cigarettes, cigars, cheroots, stogies, and periques; granulated, plug cut, crimp cut, ready rubbed, and other smoking tobacco; snuff and snuff flour; cavendish; plug and twist tobacco; fine-cut and other chewing tobacco; shorts, refuse scraps, clippings, cuttings, and sweepings of tobacco; and other kinds and forms of tobacco, prepared in such manner as to be suitable for chewing or for smoking in a cigarette, pipe, or otherwise, or for both chewing and smoking. The term "tobacco"

122 also includes cloves and any other plant matter or product that is packaged for smoking 123 except for marijuana;

- (25) "Tobacco business", a sole proprietorship, corporation, partnership, or 125 other enterprise that is:
- 126 (a) Located in a freestanding structure occupied solely by the business such that 127 the business does not share any wall with an indoor area in which smoking is prohibited under sections 191.2710 to 191.2750; and
- 129 (b) Engaged primarily in the sale, manufacture, or promotion of tobacco, 130 tobacco products, or smoking devices or accessories, including ESDs, either at wholesale 131 or retail, and in which the sale, manufacture, or promotion of other products is merely 132 incidental:
- 133 "Work area", an area in a place of employment where one or more (26) 134 employees are routinely assigned and perform services for or on behalf of their 135 employer.
  - 191.2720. 1. Except as provided in section 191.2725, smoking is not permitted and a person shall not smoke in any indoor area including, but not limited to:
  - (1) Public meeting places;
  - 4 (2) Elevators;

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- 5 (3) Government-owned or -operated means of mass transportation including, but not limited to, buses, vans, and trains;
- 7 (4) Public transportation facilities including, but not limited to, bus, train, and 8 airport facilities;
  - (5) Taxicabs and limousines;
- 10 (6) Grocery stores;
- 11 (7) Gymnasiums;
- 12 (8) Jury waiting and deliberation rooms;
- 13 (9) Courtrooms;
- 14 (10) Child day care facilities;
- 15 (11) Health care facilities;
- 16 (12) Any place of employment that is not exempted regardless of the number of 17 employees or whether it is open to the public. In the case of employers who own facilities otherwise exempted from sections 191.2710 to 191.2750, each such employer shall provide a smoke-free work area for each employee requesting not to have to 20 breathe secondhand smoke and emissions from electronic smoking devices;
  - (13) Food service establishments;
- 22 (14) Bars, including cigar-tobacco bars that do not qualify as exempt cigartobacco bars; 23

24 (15) Gaming facilities and any other facilities in which any gaming or gambling activity is conducted; 25

- (16) Indoor sports arenas;
- 27 (17) Restrooms, lobbies, hallways, and other common areas in public and private 28 buildings, condominiums, and other multiple-unit residential facilities;
- 29 (18) Bowling alleys;

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- 30 (19) Billiard or pool halls;
- 31 (20) Retirement facilities, publicly owned housing facilities, nursing homes, and 32 any facilities licensed under chapter 198;
- (21) Public buildings; 33
- 34 (22) Auditoriums;
- 35 (23) Theaters;
- 36 (24) Museums;
- 37 (25) Libraries;
- 38 (26) Public and nonpublic schools;
- 39 (27) Other educational and vocational institutions;
- 40 (28) Airports;
- 41 (29) Hotel and motel rooms;
- 42 (30) Private clubs; and
- 43 (31) The entryways of all buildings and facilities listed in this subsection.
- 44 2. A cigar-tobacco bar shall not operate unless it holds a permit issued by the 45 department of health and senior services authorizing its operations. Permits shall be 46 valid for a period of one year from the date of issuance and may be renewed annually. 47 Before any issuance or renewal of a permit under this subsection, the department of health and senior services shall evaluate the annual gross revenue of the cigar-tobacco 48 bar to determine whether the cigar-tobacco bar qualifies as an exempt cigar-tobacco bar. The permit shall specify whether the cigar-tobacco bar is an exempt cigar-tobacco 50 51 bar.
- 52 3. An exempt cigar-tobacco bar:
  - (1) Shall not expand its size or change its location from the size and location in which it existed as of August 28, 2026;
- 55 (2) Shall not permit the smoking of any tobacco products other than cigars on its 56 premises; and
- (3) Shall prohibit entry by any person under twenty-one years of age and shall display signage in at least one conspicuous place and at least four inches by six inches in 59 size stating: "Smoking allowed. Persons under twenty-one years of age may not enter.".
- 60 4. A retail tobacco business:

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- 61 (1) Shall prohibit entry by any person under twenty-one years of age; and
- 62 (2) Shall display signage in at least one conspicuous place and at least four inches 63 by six inches in size stating either:
- (a) "Smoking allowed. Persons under twenty-one years of age may not enter."; or
  - (b) In the case of a retail tobacco business that desires to allow the use of ESDs but not other forms of smoking on the premises, "Vaping allowed. Persons under twenty-one years of age may not enter.".

191.2725. Sections 191.2710 to 191.2750 shall not apply to:

- (1) Private homes, private residences, and private automobiles, except that sections 191.2710 to 191.2750 shall apply if any such home, residence, or vehicle is being used for child care or day care or if a private vehicle is being used for the public transportation of children or as part of health care or day care transportation;
- (2) Any retail tobacco business, except that the requirements in subsection 4 of section 191.2720 apply to a retail tobacco business;
- (3) An exempt cigar-tobacco bar, except that the requirements in subsections 2 and 3 of section 191.2720 apply to an exempt cigar-tobacco bar;
- 10 (4) The outdoor area of any business as long as such area does not encompass 11 any entryway; or
  - (5) A private, nonresidential building on land used for farming, as defined in section 350.010, that has annual gross income of less than five hundred thousand dollars.
  - 191.2730. The owner or manager of any place otherwise exempted under section 191.2725 may post signs prohibiting smoking. Such posting shall have the effect of including such place in the places where smoking is prohibited or restricted under sections 191.2710 to 191.2750.
  - 191.2735. 1. Sections 191.2710 to 191.2750 shall not be interpreted or construed to permit smoking where it is otherwise restricted by any other applicable law.
- 2. A political subdivision may enact, adopt, and enforce smoking regulations that cover the same subject matter as the various provisions of sections 191.2710 to 191.2750, except that, unless otherwise authorized under subdivision (2) or (3) of subsection 3 of this section, a political subdivision shall not adopt a local regulation of smoking that is less stringent than the provisions of sections 191.2710 to 191.2750.
- 3. (1) A political subdivision is specifically authorized to specify a radius of more than twenty-five feet for the area included within an entryway.
  - (2) A local regulation that was adopted by a political subdivision before January 1, 2026, and that specifies a radius of less than twenty-five feet for the area included within an entryway remains valid and shall be given effect on and after August 28, 2026.

(3) If a person owns or leases business premises that were under construction or renovation on August 28, 2026, complied with a local regulation of smoking that specified a radius of less than twenty-five feet for the area included within an entryway, and, as of August 28, 2026, has applied for or received from the political subdivision in which the premises are located a certificate of occupancy for the structure to be used for the business premises, the person is deemed in compliance with all local regulations specifying the radius of the area included within an entryway.

- 4. The municipal courts or their equivalent in any city, town, or village have jurisdiction over violations of smoking regulations enacted by any city, town, or village under this section.
- 191.2740. 1. It shall be unlawful for a person who owns, manages, operates, or otherwise controls the use of a premises subject to any requirement under sections 191.2710 to 191.2750 to violate any provision of sections 191.2710 to 191.2750.
- 2. It shall be unlawful for a person to smoke in an area where smoking is prohibited under sections 191.2710 to 191.2750.
- 191.2745. 1. The department of health and senior services and local public health agencies shall enforce the provisions of sections 191.2710 to 191.2750. The department of health and senior services or the appropriate local public health agency may initiate any enforcement action authorized under this section.
- 2. Every applicant seeking to register its business with the secretary of state shall receive notice of the provisions of sections 191.2710 to 191.2750.
- 3. Any resident of this state may submit a complaint to the department of health and senior services seeking an enforcement action for a violation of sections 191.2710 to 191.2750.
- 4. The department of health and senior services shall conduct an inspection of any premises subject to any requirement under sections 191.2710 to 191.2750 to determine compliance with the provisions of sections 191.2710 to 191.2750 any time the department is conducting an inspection of the premises for compliance with the provisions of laws other than sections 191.2710 to 191.2750.
- 5. An owner, manager, operator, or employee of any premises subject to any requirement under sections 191.2710 to 191.2750 shall direct a person who is smoking in violation of sections 191.2710 to 191.2750 to extinguish or turn off the product being smoked. If the person does not stop smoking, the owner, manager, operator, or employee shall refuse service and shall immediately ask the person to leave the premises. If the person in violation refuses to leave the premises, the owner, manager, operator, or
- If the person in violation refuses to leave the premises, the owner, manager, operator, or employee shall contact the department of health and senior services.

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6. Any person who owns, manages, operates, or otherwise controls the use of a premises subject to any requirement under sections 191.2710 to 191.2750 who violates any provision of sections 191.2710 to 191.2750 shall be subject to the following penalties:

- (1) For the first violation, a warning and an order to comply with sections 191.2710 to 191.2750 within thirty days;
- (2) For the second violation, or failure to remedy the first violation, within thirty days of the order under subdivision (1) of this subsection, a fine of one thousand dollars and an order requiring compliance within thirty days;
- (3) For the third violation, or failure to remedy any previous violation, within thirty days of the order under subdivision (2) of this subsection, a fine of two thousand dollars and an order requiring compliance within thirty days; and
- (4) For the fourth violation, or failure to remedy any previous violation, within thirty days of the order under subdivision (3) of this subsection, an order closing the premises and all operations on the premises until the person pays all outstanding fines and demonstrates full compliance with sections 191.2710 to 191.2750.
- 7. In addition to the remedies provided by the provisions of this section, the department of health and senior services, the local public health agency, or any affected party may institute an action in any court with competent jurisdiction to enjoin repeated violations of any of the provisions of sections 191.2710 to 191.2750.
- 191.2750. The department of health and senior services shall promulgate all 2 necessary rules and regulations to implement the provisions of sections 191.2710 to 191.2750. Any rule or portion of a rule, as that term is defined in section 536.010, that is 4 created under the authority delegated in this section shall become effective only if it complies with and is subject to all of the provisions of chapter 536 and, if applicable, section 536.028. This section and chapter 536 are nonseverable and if any of the powers 7 vested with the general assembly pursuant to chapter 536 to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, 9 then the grant of rulemaking authority and any rule proposed or adopted after August 28, 2026, shall be invalid and void.

[191.765. As used in sections 191.765 to 191.773 and section 290.145, the following terms mean:

- (1) "Bar" or "tavern", any licensed establishment which serves liquor on the premises for which not more than ten percent of the gross sales receipts of the business are supplied by food purchases, either for consumption on the premises or elsewhere:
- (2) "Other person in charge", the agent of the proprietor authorized to give administrative directions to and general supervision of the activities within the public place, work place or public meeting at any given time;

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(3) "Proprietor", the party who ultimately controls, governs or directs 11 the activities within the public place, work place or public meeting, regardless 12 of whether he is the owner or lessor of such place or site. The term does not 13 mean the owner of the property unless he ultimately controls, governs or 14 directs the activities within the public place or public meeting. The term 15 "proprietor" shall apply to a corporation as well as an individual; 16 (4) "Public meeting", a gathering in person of members of a 17 governmental body, whether an open or closed session, as defined in chapter 18 <del>610;</del> 19 (5) "Public place", any enclosed indoor area used by the general public 20 or serving as a place of work including, but not limited to: 21 (a) Any retail or commercial establishments; 22 (b) Health care facilities, health clinics or ambulatory care facilities 23 including, but not limited to, laboratories associated with health care 24 treatment, hospitals, nursing homes, physicians' offices and dentists' offices; 25 (c) Any vehicle used for public transportation including, but not 26 limited to, buses, taxicabs and limousines for hire; 27 (d) Rest rooms; 28 (e) Elevators; 29 (f) Libraries, educational facilities, day care facilities, museums, 30 auditoriums and art galleries; 31 (g) All public areas and waiting rooms of public transportation 32 facilities including, but not limited to, bus and airport facilities; 33 (h) Any enclosed indoor place used for entertainment or recreation 34 including, but not limited to, gymnasiums, theater lobbies, concert halls, 35 arenas and swimming pools; 36 (i) Any other enclosed indoor areas used by the general public including, but not limited to, corridors and shopping malls; 37 38 (6) "Restaurant", any building, structure or area used, maintained or 39 advertised as or held out to the public to be an enclosure where meals for 40 consideration of payment are made available to be consumed on the premises; 41 (7) "Smoking", possession of burning tobacco in the form of a 42 cigarette, cigar, pipe or other smoking equipment. [191.767. 1. A person shall not smoke in a public place or in a public 2 meeting except in a designated smoking area. 3 2. A smoking area may be designated by persons having custody or 4 control of public places, except in places in which smoking is prohibited by the 5 fire marshal or by other law, ordinance or regulation. 6 3. No public place shall have more than thirty percent of its entire 7 space designated as a smoking area. 8 4. A designated smoking area where state employees may smoke 9 during the work day shall be provided by each state executive department and 10 institution of higher education, provided such area can be adequately 11 ventilated at minimum cost, within the physical confines of each facility. 12 5. A proprietor or other person in charge of a restaurant shall designate 13 an area of sufficient size to accommodate usual and customary demand for

nonsmoking areas by customers or patrons.

	[191.769. The following areas are not considered a public place:
2	(1) An entire room or hall which is used for private social functions,
3	provided that the seating arrangements are under the control of the sponsor of
4	the function and not of the proprietor or other person in charge;
_	(2) Limousines for hire and taxicabs, where the driver and all
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6	passengers agree to smoking in such vehicle;
/	(3) Performers on the stage, provided that the smoking is part of the
8	production;
9	(4) A place where more than fifty percent of the volume of trade or
10	business carried on is that of the blending of tobaccos or sale of tobaccos,
11	cigarettes, pipes, cigars or smoking sundries;
12	(5) Bars, taverns, restaurants that seat less than fifty people, bowling
13	alleys and billiard parlors, which conspicuously post signs stating that
14	"Nonsmoking Areas are Unavailable";
15	(6) Private residences; and
16	(7) Any enclosed indoor arena, stadium or other facility which may be
17	used for sporting events and which has a seating capacity of more than fifteen
18	thousand persons.
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	[191.771. The person having custody or control of a public place or
2	public meeting shall:
3	(1) Make reasonable efforts to prevent smoking in the public place or
4	public meeting by posting appropriate signs indicating no-smoking or smoking
5	area and arrange seating accordingly. These signs shall be placed at a height
6	and location easily seen by a person entering the public place or public
7	meeting and not obscured in any way;
8	(2) Arrange seating and utilize available ventilation systems and
9	physical barriers to isolate designated smoking areas;
10	(3) Make a reasonable request of persons smoking to move to a
l 1	designated smoking area;
12	(4) Allow smoking in designated areas of theater lobbies only.]
	[191.773. The following persons shall be guilty of an infraction:
2	(1) A person who smokes in those areas where smoking is prohibited
3	pursuant to the provisions of sections 191.765 to 191.773 and section 290.145;
4	(2) A proprietor or other person in charge of a public place or public
5	meeting who permits, causes, suffers or allows a person to smoke in those
6	areas where smoking is prohibited pursuant to sections 191.765 to 191.773 and
7	section 290.145.]
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	[191.775. No person shall smoke or otherwise use tobacco, tobacco
2	products, or vapor products, as such term is defined in section 407.925, in any
3	indoor area of a public elementary or secondary school building or educational
4	facility, excluding institutions of higher education, or on buses used solely to
5	transport students to or from school or to transport students to or from any
6	place for educational purposes. Any school board of any school district may
7	set policy on the permissible uses of tobacco products or vapor products in any
/	set poricy on the permissione uses of tobacco products of vapor products in any

8 9	other nonclassroom or nonstudent occupant facility, and on the school grounds or outdoor facility areas as the school board deems proper.
	[191.776. No person shall smoke or otherwise use tobacco products in
2	any area of a child care facility licensed by the department of health and senior
3	services pursuant to the provisions of sections 210.201 to 210.245 during the
4	period of time when the children cared for under that license are present. Any
5	person who violates the provisions of this section shall be guilty of an
6	infraction.]
	[191.777. Nothing in sections 191.775 and 191.776 shall prohibit local
2	political subdivisions or local boards of education from enacting more
3	stringent ordinances or rules.]

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