

SECOND REGULAR SESSION  
HOUSE COMMITTEE SUBSTITUTE FOR  
**HOUSE BILL NO. 1788**  
**103RD GENERAL ASSEMBLY**

5473H.03C

JOSEPH ENGLER, Chief Clerk

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**AN ACT**

To repeal section 130.031, RSMo, and to enact in lieu thereof one new section relating to campaign finance, with penalty provisions.

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*Be it enacted by the General Assembly of the state of Missouri, as follows:*

Section A. Section 130.031, RSMo, is repealed and one new section enacted in lieu thereof, to be known as section 130.031, to read as follows:

130.031. 1. No contribution of cash in an amount of more than one hundred dollars shall be made by or accepted from any single contributor for any election by a continuing committee, a campaign committee, a political party committee, an exploratory committee or a candidate committee.

2. Each expenditure of more than fifty dollars, except an in-kind expenditure, shall be made by check signed by the committee treasurer, deputy treasurer, or candidate or by other electronic means authorized by the treasurer, deputy treasurer, or candidate and drawn on the committee's depository or credit card in the name of the committee and authorized by the treasurer, deputy treasurer, or candidate. A single expenditure of cash shall not exceed fifty dollars, and the aggregate of all expenditures of cash during a calendar year shall not exceed the lesser of five thousand dollars or ten percent of all expenditures made by the committee during that calendar year.

3. No contribution shall be made or accepted and no expenditure shall be made or incurred, directly or indirectly, in a fictitious name, in the name of another person, or by or through another person in such a manner as to conceal the identity of the actual source of the contribution or the actual recipient and purpose of the expenditure. Any person who receives contributions for a committee shall disclose to that committee's treasurer, deputy treasurer or candidate the recipient's own name and address and the name and address of the actual source

EXPLANATION — Matter enclosed in bold-faced brackets **[thus]** in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

19 of each contribution such person has received for that committee. Any person who makes  
20 expenditures for a committee shall disclose to that committee's treasurer, deputy treasurer or  
21 candidate such person's own name and address, the name and address of each person to whom  
22 an expenditure has been made and the amount and purpose of the expenditures the person has  
23 made for that committee.

24 4. No anonymous contribution of more than twenty-five dollars shall be made by any  
25 person, and no anonymous contribution of more than twenty-five dollars shall be accepted by  
26 any candidate or committee. If any anonymous contribution of more than twenty-five dollars  
27 is received, it shall be returned immediately to the contributor, if the contributor's identity can  
28 be ascertained, and if the contributor's identity cannot be ascertained, the candidate,  
29 committee treasurer or deputy treasurer shall immediately transmit that portion of the  
30 contribution which exceeds twenty-five dollars to the state treasurer and it shall escheat to the  
31 state.

32 5. The maximum aggregate amount of anonymous contributions which shall be  
33 accepted in any calendar year by any committee shall be the greater of five hundred dollars or  
34 one percent of the aggregate amount of all contributions received by that committee in the  
35 same calendar year. If any anonymous contribution is received which causes the aggregate  
36 total of anonymous contributions to exceed the foregoing limitation, it shall be returned  
37 immediately to the contributor, if the contributor's identity can be ascertained, and, if the  
38 contributor's identity cannot be ascertained, the committee treasurer, deputy treasurer or  
39 candidate shall immediately transmit the anonymous contribution to the state treasurer to  
40 escheat to the state.

41 6. Notwithstanding the provisions of subsection 5 of this section, contributions from  
42 individuals whose names and addresses cannot be ascertained which are received from a  
43 fund-raising activity or event, such as defined in section 130.011, shall not be deemed  
44 anonymous contributions, provided the following conditions are met:

45 (1) There are twenty-five or more contributing participants in the activity or event;

46 (2) The candidate, committee treasurer, deputy treasurer or the person responsible for  
47 conducting the activity or event makes an announcement that it is illegal for anyone to make  
48 or receive a contribution in excess of one hundred dollars unless the contribution is  
49 accompanied by the name and address of the contributor;

50 (3) The person responsible for conducting the activity or event does not knowingly  
51 accept payment from any single person of more than one hundred dollars unless the name and  
52 address of the person making such payment is obtained and recorded pursuant to the record-  
53 keeping requirements of section 130.036;

54 (4) A statement describing the event shall be prepared by the candidate or the  
55 treasurer of the committee for whom the funds were raised or by the person responsible for

56 conducting the activity or event and attached to the disclosure report of contributions and  
57 expenditures required by section 130.041. The following information to be listed in the  
58 statement is in addition to, not in lieu of, the requirements elsewhere in this chapter relating to  
59 the recording and reporting of contributions and expenditures:

60 (a) The name and mailing address of the person or persons responsible for conducting  
61 the event or activity and the name and address of the candidate or committee for whom the  
62 funds were raised;

63 (b) The date on which the event occurred;

64 (c) The name and address of the location where the event occurred and the  
65 approximate number of participants in the event;

66 (d) A brief description of the type of event and the fund-raising methods used;

67 (e) The gross receipts from the event and a listing of the expenditures incident to the  
68 event;

69 (f) The total dollar amount of contributions received from the event from participants  
70 whose names and addresses were not obtained with such contributions and an explanation of  
71 why it was not possible to obtain the names and addresses of such participants;

72 (g) The total dollar amount of contributions received from contributing participants in  
73 the event who are identified by name and address in the records required to be maintained  
74 pursuant to section 130.036.

75 7. No candidate or committee in this state shall accept contributions from any out-of-  
76 state committee unless the out-of-state committee from whom the contributions are received  
77 has filed a statement of organization pursuant to section 130.021 or has filed the reports  
78 required by sections 130.049 and 130.050, whichever is applicable to that committee.

79 8. Any person publishing, circulating, or distributing any printed matter relative to  
80 any candidate for public office or any ballot measure shall on the face of the printed matter  
81 identify in a clear and conspicuous manner the person who paid for the printed matter with the  
82 words "Paid for by" followed by the proper identification of the sponsor pursuant to this  
83 section. For the purposes of this section, "printed matter" shall be defined to include any  
84 pamphlet, circular, handbill, sample ballot, advertisement, including advertisements in any  
85 newspaper or other periodical, sign, including signs for display on motor vehicles, or other  
86 imprinted or lettered material; but printed matter is defined to exclude materials printed and  
87 purchased prior to May 20, 1982, if the candidate or committee can document that delivery  
88 took place prior to May 20, 1982; any sign personally printed and constructed by an  
89 individual without compensation from any other person and displayed at that individual's  
90 place of residence or on that individual's personal motor vehicle; any items of personal use  
91 given away or sold, such as campaign buttons, pins, pens, pencils, book matches, campaign  
92 jewelry, or clothing, which is paid for by a candidate or committee which supports a candidate

93 or supports or opposes a ballot measure and which is obvious in its identification with a  
94 specific candidate or committee and is reported as required by this chapter; and any news  
95 story, commentary, or editorial printed by a regularly published newspaper or other periodical  
96 without charge to a candidate, committee or any other person.

97 (1) In regard to any printed matter paid for by a candidate from the candidate's  
98 personal funds, it shall be sufficient identification to print the first and last name by which the  
99 candidate is known.

100 (2) In regard to any printed matter paid for by a committee, it shall be sufficient  
101 identification to print the name of the committee as required to be registered by subsection 5  
102 of section 130.021 and the name and title of the committee treasurer who was serving when  
103 the printed matter was paid for.

104 (3) In regard to any printed matter paid for by a corporation or other business entity,  
105 labor organization, or any other organization not defined to be a committee by subdivision (7)  
106 of section 130.011 and not organized especially for influencing one or more elections, it shall  
107 be sufficient identification to print the name of the entity, the name of the principal officer of  
108 the entity, by whatever title known, and the mailing address of the entity, or if the entity has  
109 no mailing address, the mailing address of the principal officer.

110 (4) In regard to any printed matter paid for by an individual or individuals, it shall be  
111 sufficient identification to print the name of the individual or individuals and the respective  
112 mailing address or addresses, except that if more than five individuals join in paying for  
113 printed matter it shall be sufficient identification to print the words "For a list of other  
114 sponsors contact:" followed by the name and address of one such individual responsible for  
115 causing the matter to be printed, and the individual identified shall maintain a record of the  
116 names and amounts paid by other individuals and shall make such record available for review  
117 upon the request of any person. No person shall accept for publication or printing nor shall  
118 such work be completed until the printed matter is properly identified as required by this  
119 subsection.

120 9. Any broadcast station transmitting any matter relative to any candidate for public  
121 office or ballot measure as defined by this chapter shall identify the sponsor of such matter as  
122 required by federal law.

123 10. The provisions of subsection 8 or 9 of this section shall not apply to candidates for  
124 elective federal office, provided that persons causing matter to be printed or broadcast  
125 concerning such candidacies shall comply with the requirements of federal law for  
126 identification of the sponsor or sponsors.

127 11. It shall be a violation of this chapter for any person required to be identified as  
128 paying for printed matter pursuant to subsection 8 of this section or paying for broadcast

129 matter pursuant to subsection 9 of this section to refuse to provide the information required or  
130 to purposely provide false, misleading, or incomplete information.

131       12. It shall be a violation of this chapter for any committee to offer chances to win  
132 prizes or money to persons to encourage such persons to endorse, send election material by  
133 mail, deliver election material in person or contact persons at their homes; except that, the  
134 provisions of this subsection shall not be construed to prohibit hiring and paying a campaign  
135 staff.

136       13. All solicitations shall state, in a clear and conspicuous manner, the continuing  
137 committee, campaign committee, political party committee, exploratory committee, or  
138 candidate committee that will benefit from any funds received as a result of the  
139 solicitation. The solicitation shall also indicate what percentage of the donation will be  
140 received by the committee and any business, corporation, or other entity that will  
141 receive any part of the contribution.

142       14. (1) A committee soliciting a recurring contribution or a recurring donation  
143 for an expenditure or printed or broadcast matter may accept the recurring  
144 contribution or donation only if the contributor or donor gives affirmative consent  
145 for the recurring contribution or donation. The passive action of a contributor or donor  
146 including, but not limited to, failing to uncheck a prechecked box authorizing a  
147 recurring contribution or donation shall not constitute affirmative consent.

148       (2) If a contributor or donor affirmatively consents to making a recurring  
149 contribution or donation, the committee soliciting the recurring contribution or  
150 donation shall:

151       (a) Provide a receipt to the contributor or donor for each contribution or  
152 donation that clearly and conspicuously discloses:

153       a. The frequency of the recurring contributions or donations;  
154       b. The duration of the recurring contributions or donations; and  
155       c. All information needed to cancel recurring contributions or donations; and  
156       (b) Immediately cancel the recurring contributions or donations at the request of  
157 the contributor or donor.

158       (3) A committee that obtains a contribution in violation of this section shall  
159 return the contribution to the contributor immediately after obtaining the contribution.  
160 The amount of any contribution obtained in violation of this section is an outstanding  
161 obligation of the committee that obtained the contribution until the contribution is  
162 repaid to the contributor.

163       (4) The Missouri ethics commission may impose a civil penalty on committees  
164 violating this subsection of up to one hundred times the amount of the contribution  
165 received in violation of this subsection.

166           **(5) Recurring contributions or donations made under this subsection shall**  
167 **automatically end after the election at which the candidate or issue appeared on the**  
168 **ballot, except that recurring contributions or donations made to any candidate who wins**  
169 **a primary election may continue until the general election.**

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