

SECOND REGULAR SESSION  
[TRULY AGREED TO AND FINALLY PASSED]  
SENATE SUBSTITUTE FOR  
SENATE COMMITTEE SUBSTITUTE FOR  
HOUSE COMMITTEE SUBSTITUTE FOR  
**HOUSE JOINT  
RESOLUTION NOS. 173 & 174**  
**103RD GENERAL ASSEMBLY**

6854S.13T

2026

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**JOINT RESOLUTION**

Submitting to the qualified voters of Missouri an amendment repealing Sections 4(d) and 26 of Article X of the Constitution of Missouri, and adopting two new sections in lieu thereof relating to taxation.

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*Be it resolved by the House of Representatives, the Senate concurring therein:*

That at the next general election to be held in the state of Missouri, on Tuesday next  
2 following the first Monday in November, 2026, or at a special election to be called by the  
3 governor for that purpose, there is hereby submitted to the qualified voters of this state, for  
4 adoption or rejection, the following amendment to Article X of the Constitution of the state of  
5 Missouri:

Section A. Sections 4(d) and 26, Article X, Constitution of Missouri, are repealed and  
2 two new sections adopted in lieu thereof, to be known as Sections 4(d) and 26, to read as  
3 follows:

Section 4(d). **1.** In enacting any law imposing a tax on or measured by income, the  
2 general assembly may define income by reference to provisions of the laws of the United  
3 States as they may be or become effective at any time or from time to time, whether  
4 retrospective or prospective in their operation. The general assembly shall in any such law set  
5 the rate or rates of such tax. The general assembly may in so defining income make

EXPLANATION — Matter enclosed in bold-faced brackets **[thus]** in the above bill is not enacted and is intended to be omitted from the law. Matter in **bold-face** type in the above bill is proposed language.

6 exceptions, additions, or modifications to any provisions of the laws of the United States so  
7 referred to and for retrospective exceptions or modifications to those provisions which are  
8 retrospective.

9       **2. Notwithstanding any provision of this constitution to the contrary, the general**  
10 **assembly shall enact legislation to reduce and eliminate the state individual income tax**  
11 **by requiring reductions to the top rate of the individual income tax based on revenue**  
12 **growth until such tax is eliminated. Upon the elimination of the individual income tax,**  
13 **the general assembly shall be prohibited from enacting or imposing any state individual**  
14 **income tax.**

Section 26. 1. In order to prohibit an increase in the tax burden on the citizens of  
2 Missouri, state and local sales and use taxes (or any similar transaction-based tax) shall not be  
3 expanded to impose taxes on any service or transaction that was not subject to sales, use or  
4 similar transaction-based tax on January 1, 2015.

5       **2. (1) Notwithstanding any provision of this constitution to the contrary,**  
6 **including subsection 1 of this section, for the purpose of reducing and eliminating the**  
7 **state individual income tax and reducing local tax rates, state and local sales and use**  
8 **taxes (or any similar transaction-based tax) may be expanded by legislation to impose**  
9 **taxes on transactions involving any goods and services. For the purposes of this section,**  
10 **the phrase "for the purpose of reducing and eliminating the state individual income tax**  
11 **and reducing local tax rates", with respect to legislation enacted by the general**  
12 **assembly, means that the legislation expressly states the general assembly's finding that**  
13 **such legislation will directly lead to the reduction and elimination of the state individual**  
14 **income tax as provided in subdivision (2) of this subsection, and will directly or**  
15 **indirectly lead to the reduction of local tax rates as provided in subsection 3 of this**  
16 **section.**

17       **(2) Any expansion of the sales and use tax base or increase in the state sales and**  
18 **use tax rate enacted for the purpose of reducing and eliminating the state individual**  
19 **income tax and reducing local tax rates shall be offset in the same legislation by a**  
20 **reduction in the top rate of individual income tax that reduces such tax revenues, less**  
21 **refunds, by an amount that is at least substantially equal to revenues generated by such**  
22 **expansion of the sales and use tax base or increase in the state sales and use tax rate,**  
23 **and, if such legislation is enacted within five years of the effective date of this**  
24 **amendment, shall not be considered new annual revenue for the purposes of Section 18**  
25 **(e) of this Article and shall be exempt from the provisions of Article IV, Sections 30(b),**  
26 **30(c), and 30(d) of this Constitution.**

27       **3. (1) Notwithstanding any provision of this constitution to the contrary,**  
28 **beginning twelve months from the effective date for legislation in which the general**

29 **assembly expands the sales and use tax base pursuant to subsection 2 of this section, any**  
30 **political subdivision that imposes a sales or use tax shall, in the manner provided by law**  
31 **enacted by the general assembly, make a one-time adjustment to one or more of the**  
32 **following rates of tax imposed by the political subdivision to reduce the amount of**  
33 **revenue generated thereby in an amount that is substantially equal to ninety-seven**  
34 **percent of the additional revenue produced by any expansion of the sales and use tax**  
35 **base authorized by this section:**

36 (a) **The sales and use tax rate;**

37 (b) **The levy imposed on property in class 2;**

38 (c) **The levy imposed on property in subclass (1) of class 1;**

39 (d) **The levy imposed on all class 1 property if such political subdivision imposes**  
40 **a single rate of levy on all such property; or**

41 (e) **The rate of any tax imposed on earnings.**

42 (2) **Notwithstanding the provisions of subdivision (1) of this subsection to the**  
43 **contrary, no political subdivision shall adjust its local tax rates in a manner that results**  
44 **in any reduction in funding to any public schools within, or serving, such political**  
45 **subdivision.**

46 **4. Notwithstanding any provision of this constitution to the contrary, beginning**  
47 **twelve months from the effective date for legislation in which the general assembly**  
48 **expands the sales and use tax base pursuant to subsection 2 of this section, each sales**  
49 **and use tax rate imposed directly by this constitution, with the exception of the rate**  
50 **imposed under Article XIV of this Constitution, shall, in the manner provided by law**  
51 **enacted by the general assembly, be adjusted in order to reduce the amount of tax in an**  
52 **amount substantially equal to the amount of tax produced by any sales and use tax base**  
53 **expansion authorized by this section. The state auditor shall be responsible for**  
54 **calculating the reduced rates that will go into effect as provided in this subsection.**

Section B. Pursuant to chapter 116, and other applicable constitutional provisions and  
2 laws of this state allowing the general assembly to adopt ballot language for the submission of  
3 this joint resolution to the voters of this state, the official summary statement of this  
4 resolution shall be as follows:

5 "Shall the Missouri Constitution be amended to:

- 6 ● Phase-out the individual income tax based on revenue growth;  
7 ● Reduce personal property and other local taxes when local revenues increase;  
8 ● Modify the sales and use tax to eliminate income tax and reduce local taxes; and  
9 ● Protect local funding for public schools and other purposes?"

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