



MISSOURI HOUSE OF REPRESENTATIVES  
**WITNESS APPEARANCE FORM**

BILL NUMBER: <b>HB 2741</b>		DATE: <b>2/24/2026</b>	
COMMITTEE: <b>Transportation</b>			
<b>TESTIFYING:</b> <input checked="" type="checkbox"/> IN SUPPORT OF <input type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES			
<b>WITNESS NAME</b>			
<b>INDIVIDUAL:</b>			
WITNESS NAME: <b>ARNIE C. "HONEST-ABE" DIENOFF-STATE PUBLIC ADVOCAT</b>		PHONE NUMBER:	
BUSINESS/ORGANIZATION NAME:		TITLE:	
ADDRESS:			
CITY:		STATE:	ZIP:
EMAIL:	ATTENDANCE: <b>In-Person</b>	SUBMIT DATE: <b>2/24/2026 11:49 PM</b>	
<b>THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.</b>			

I am in Support of this Bill and requirement of the basics of English from all Commercial Drivers to Communicate with any Law Enforcement Officers, read and understand all Traffic Signs and Traffic Regulations and fill-out the Report Requirement for the Transportation Routes and Goods. I am in Support of the Penalties' and protecting the Motoring Public.



MISSOURI HOUSE OF REPRESENTATIVES  
**WITNESS APPEARANCE FORM**

BILL NUMBER: <b>HB 2741</b>		DATE: <b>2/24/2026</b>
COMMITTEE: <b>Transportation</b>		
<b>TESTIFYING:</b> <input checked="" type="checkbox"/> IN SUPPORT OF <input type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES		
<b>WITNESS NAME</b>		
<b>BUSINESS/ORGANIZATION:</b>		
WITNESS NAME: <b>BYRON KEELIN</b>		PHONE NUMBER: <b>314-402-0655</b>
BUSINESS/ORGANIZATION NAME: <b>FREEDOM PRINCIPLE</b>		TITLE: <b>PRESIDENT</b>
ADDRESS: <b>PO BOX 2</b>		
CITY: <b>BALLWIN</b>		STATE: <b>MO</b>
		ZIP: <b>63022</b>
EMAIL: <b>freedomprinciplemo@protonmail.com</b>	ATTENDANCE: <b>Written</b>	SUBMIT DATE: <b>2/24/2026 1:48 PM</b>

**THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.**

The Freedom Principle fully supports House Bill 2741, as it is a common-sense measure that will enhance safety on Missouri's roads and align our state policy with recent federal directives. The Transportation Secretary has recently mandated that CDL (Commercial Driver's License) tests be conducted exclusively in English, recognizing that clear, consistent communication is crucial for preventing accidents and ensuring public safety. By requiring all commercial motor vehicle operators to demonstrate English proficiency, HB 2741 ensures drivers can comprehend traffic signs, respond effectively in emergencies, and complete necessary documentation. Passing this bill will bring Missouri in line with federal transportation standards and help protect our roads for everyone.



MISSOURI HOUSE OF REPRESENTATIVES  
**WITNESS APPEARANCE FORM**

BILL NUMBER: <b>HB 2741</b>		DATE: <b>2/24/2026</b>	
COMMITTEE: <b>Transportation</b>			
<b>TESTIFYING:</b> <input checked="" type="checkbox"/> IN SUPPORT OF <input type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES			
<b>WITNESS NAME</b>			
<b>BUSINESS/ORGANIZATION:</b>			
WITNESS NAME: <b>LEWIE PUGH</b>		PHONE NUMBER: <b>330-795-0482</b>	
BUSINESS/ORGANIZATION NAME: <b>OWNER OPERATOR INDEPENDENT DRIVERS ASSOCIATION (OUIDA)</b>		TITLE:	
ADDRESS: <b>1 NW OUIDA DRIVE</b>			
CITY: <b>GRAIN VALLEY</b>		STATE: <b>MO</b>	ZIP: <b>64029</b>
EMAIL:	ATTENDANCE:	SUBMIT DATE: <b>2/24/2026 12:00 AM</b>	
<b>THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.</b>			



MISSOURI HOUSE OF REPRESENTATIVES  
**WITNESS APPEARANCE FORM**

BILL NUMBER: <b>HB 2741</b>		DATE: <b>2/24/2026</b>
COMMITTEE: <b>Transportation</b>		
<b>TESTIFYING:</b> <input checked="" type="checkbox"/> IN SUPPORT OF <input type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES		
<b>WITNESS NAME</b>		
<b>REGISTERED LOBBYIST:</b>		
WITNESS NAME: <b>TOM CRAWFORD</b>		PHONE NUMBER: <b>573-634-3388</b>
REPRESENTING: <b>MISSOURI TRUCKING ASSOCIATION</b>		TITLE:
ADDRESS: <b>102 E HIGH ST.</b>		
CITY: <b>JEFFERSON CITY</b>		STATE: <b>MO</b>
		ZIP: <b>65101</b>
EMAIL:	ATTENDANCE:	SUBMIT DATE: <b>2/24/2026 12:00 AM</b>
<b>THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.</b>		



MISSOURI HOUSE OF REPRESENTATIVES  
**WITNESS APPEARANCE FORM**

BILL NUMBER: <b>HB 2741</b>		DATE: <b>2/24/2026</b>	
COMMITTEE: <b>Transportation</b>			
<b>TESTIFYING:</b> <input type="checkbox"/> IN SUPPORT OF <input checked="" type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES			
<b>WITNESS NAME</b>			
<b>INDIVIDUAL:</b>			
WITNESS NAME: <b>AALIYAH BRIZENDINE</b>		PHONE NUMBER:	
BUSINESS/ORGANIZATION NAME:		TITLE:	
ADDRESS:			
CITY:		STATE:	ZIP:
EMAIL:	ATTENDANCE: <b>Written</b>	SUBMIT DATE: <b>2/23/2026 7:19 PM</b>	
<b>THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.</b>			

I am in opposition of this proposal due to various reasons:

First, sound public policy must be grounded in clarity, practicality, and measurable benefit. HB 2741, as currently written, introduces provisions that may create administrative burdens, legal ambiguity, and enforcement challenges. When legislation lacks clear implementation standards or shifts responsibilities without adequate guidance, it risks confusion for citizens, local governments, and state agencies alike.

Second, fiscal responsibility is a cornerstone of effective governance. Any bill that expands programs, imposes mandates, or alters regulatory structures must be carefully evaluated for both short- and long-term costs. Without clear funding mechanisms or sustainable financial planning, HB 2741 could place additional strain on Missouri's budget and, ultimately, on taxpayers.

Third, lawmakers must consider the broader impact on businesses, families, and communities across our state. Legislation that unintentionally increases costs, limits flexibility, or creates barriers to opportunity can slow economic growth and disproportionately affect small businesses and rural communities. We must ensure that reforms do not create more problems than they solve.

Finally, public trust depends on transparency and broad stakeholder engagement. Major policy changes deserve thorough public input, bipartisan dialogue, and careful review. If significant concerns remain unresolved, it is prudent to pause, revise, and improve the legislation rather than advance a bill that may have avoidable flaws.



MISSOURI HOUSE OF REPRESENTATIVES  
**WITNESS APPEARANCE FORM**

BILL NUMBER: <b>HB 2741</b>		DATE: <b>2/24/2026</b>
COMMITTEE: <b>Transportation</b>		
<b>TESTIFYING:</b> <input type="checkbox"/> IN SUPPORT OF <input checked="" type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES		
<b>WITNESS NAME</b>		
<b>INDIVIDUAL:</b>		
WITNESS NAME: <b>ANYA MATHUR</b>		PHONE NUMBER:
BUSINESS/ORGANIZATION NAME:		TITLE:
ADDRESS:		
CITY:		STATE:      ZIP:
EMAIL:	ATTENDANCE: <b>Written</b>	SUBMIT DATE: <b>2/23/2026 4:42 PM</b>
<b>THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.</b>		

The language you speak has nothing to do with your ability to drive a vehicle.



MISSOURI HOUSE OF REPRESENTATIVES  
**WITNESS APPEARANCE FORM**

BILL NUMBER: <b>HB 2741</b>		DATE: <b>2/24/2026</b>
COMMITTEE: <b>Transportation</b>		
<b>TESTIFYING:</b> <input type="checkbox"/> IN SUPPORT OF <input checked="" type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES		
<b>WITNESS NAME</b>		
<b>INDIVIDUAL:</b>		
WITNESS NAME: <b>ASHTON MATTHEWS</b>		PHONE NUMBER:
BUSINESS/ORGANIZATION NAME:		TITLE:
ADDRESS:		
CITY:		STATE:      ZIP:
EMAIL:	ATTENDANCE: <b>Written</b>	SUBMIT DATE: <b>2/24/2026 5:48 PM</b>
<b>THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.</b>		

This law is illogical for several reasons. English is not the official language of Missouri, there are at least 165,000 Spanish-speaking individuals in our state. With it being the second most common language in our state, this government should not propose to incriminate individuals for speaking a language and not another. If anything, it is more logical to require officers of our state to understand basic terms in the Spanish language, as that would require a significantly smaller population to accommodate for a very large one. Furthermore, this law focuses on things that are non-issues. While Spanish-speaking individuals may have trouble communicating to law enforcement, road signs are clearly legible to people speaking nearly any language. And finally, non-citizens have every right to drive the cars they purchase with a license the same way every citizen does, as they must go through the same processes (and some extra) to do so!



MISSOURI HOUSE OF REPRESENTATIVES  
**WITNESS APPEARANCE FORM**

BILL NUMBER: <b>HB 2741</b>		DATE: <b>2/24/2026</b>	
COMMITTEE: <b>Transportation</b>			
<b>TESTIFYING:</b> <input type="checkbox"/> IN SUPPORT OF <input checked="" type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES			
<b>WITNESS NAME</b>			
<b>INDIVIDUAL:</b>			
WITNESS NAME: <b>BECKY LIU</b>		PHONE NUMBER:	
BUSINESS/ORGANIZATION NAME:		TITLE:	
ADDRESS:			
CITY:		STATE:	ZIP:
EMAIL:	ATTENDANCE: <b>Written</b>	SUBMIT DATE: <b>2/23/2026 5:05 PM</b>	
<b>THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.</b>			

Passing this bill would limit the mobility of new immigrants. By making English proficiency a requirement to operate commercial vehicles, immigrants are confined and restricted from accessing services that will help integrate into American society.



MISSOURI HOUSE OF REPRESENTATIVES  
**WITNESS APPEARANCE FORM**

BILL NUMBER: <b>HB 2741</b>		DATE: <b>2/24/2026</b>	
COMMITTEE: <b>Transportation</b>			
<b>TESTIFYING:</b> <input type="checkbox"/> IN SUPPORT OF <input checked="" type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES			
<b>WITNESS NAME</b>			
<b>INDIVIDUAL:</b>			
WITNESS NAME: <b>BETH MCMAHON</b>		PHONE NUMBER:	
BUSINESS/ORGANIZATION NAME:		TITLE:	
ADDRESS:			
CITY:		STATE:	ZIP:
EMAIL:	ATTENDANCE: <b>Written</b>	SUBMIT DATE: <b>2/24/2026 8:30 PM</b>	
<b>THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo. Please oppose HB 2741.</b>			



MISSOURI HOUSE OF REPRESENTATIVES  
**WITNESS APPEARANCE FORM**

BILL NUMBER: <b>HB 2741</b>		DATE: <b>2/24/2026</b>
COMMITTEE: <b>Transportation</b>		
<b>TESTIFYING:</b> <input type="checkbox"/> IN SUPPORT OF <input checked="" type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES		
<b>WITNESS NAME</b>		
<b>INDIVIDUAL:</b>		
WITNESS NAME: <b>CAITLIN REISINGER</b>		PHONE NUMBER:
BUSINESS/ORGANIZATION NAME:		TITLE:
ADDRESS:		
CITY:		STATE:      ZIP:
EMAIL:	ATTENDANCE: <b>Written</b>	SUBMIT DATE: <b>2/23/2026 6:57 PM</b>
<b>THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.</b>		

**This is an entirely unnecessary piece of legislation that will harm our ability to partner with professionals as a country. Citizenship and proficiency in English have no impact on someone's ability to drive in the modern world of instant translation. It seems petty and hateful, rather than useful in any way. Depending on the degree of testing for English skills, this could even harm Americans that go all the way back to the Mayflower. Some struggled in English class, but are safe and skilled drivers.**



MISSOURI HOUSE OF REPRESENTATIVES  
**WITNESS APPEARANCE FORM**

BILL NUMBER: <b>HB 2741</b>		DATE: <b>2/24/2026</b>	
COMMITTEE: <b>Transportation</b>			
<b>TESTIFYING:</b> <input type="checkbox"/> IN SUPPORT OF <input checked="" type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES			
<b>WITNESS NAME</b>			
<b>INDIVIDUAL:</b>			
WITNESS NAME: <b>CINDY HEATHERLY</b>		PHONE NUMBER:	
BUSINESS/ORGANIZATION NAME:		TITLE:	
ADDRESS:			
CITY:		STATE:	ZIP:
EMAIL:	ATTENDANCE: <b>Written</b>		SUBMIT DATE: <b>2/23/2026 7:29 PM</b>
<b>THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.</b>			

**I oppose HB 2741. It's a bill designed to discriminate against a minority.**



MISSOURI HOUSE OF REPRESENTATIVES  
**WITNESS APPEARANCE FORM**

BILL NUMBER: <b>HB 2741</b>		DATE: <b>2/24/2026</b>	
COMMITTEE: <b>Transportation</b>			
<b>TESTIFYING:</b> <input type="checkbox"/> IN SUPPORT OF <input checked="" type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES			
<b>WITNESS NAME</b>			
<b>INDIVIDUAL:</b>			
WITNESS NAME: <b>DOMINIQUE MOORE</b>		PHONE NUMBER:	
BUSINESS/ORGANIZATION NAME:		TITLE:	
ADDRESS:			
CITY:		STATE:	ZIP:
EMAIL:	ATTENDANCE: <b>Written</b>		SUBMIT DATE: <b>2/24/2026 12:38 AM</b>
<b>THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.</b>			



MISSOURI HOUSE OF REPRESENTATIVES  
**WITNESS APPEARANCE FORM**

BILL NUMBER: <b>HB 2741</b>		DATE: <b>2/24/2026</b>	
COMMITTEE: <b>Transportation</b>			
<b>TESTIFYING:</b> <input type="checkbox"/> IN SUPPORT OF <input checked="" type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES			
<b>WITNESS NAME</b>			
<b>BUSINESS/ORGANIZATION:</b>			
WITNESS NAME: <b>GABRIELE EISSNER</b>		PHONE NUMBER: <b>920-627-5996</b>	
BUSINESS/ORGANIZATION NAME: <b>MIGRANT AND IMMIGRANT COMMUNITY ACTION PROJECT</b>		TITLE:	
ADDRESS: <b>4345 STEINS ST.</b>			
CITY: <b>ST. LOUIS</b>		STATE: <b>MO</b>	ZIP: <b>63116</b>
EMAIL: <b>gabbyeissner@mica-project.org</b>	ATTENDANCE: <b>Written</b>	SUBMIT DATE: <b>2/24/2026 11:43 AM</b>	

**THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.**

I appreciate the opportunity to be able to present testimony. I am the Advocacy Strategist at the Migrant and Immigrant Community Action Project, an organization that offers free and low-cost legal services to the immigrant community and supports their work for full inclusion in Missouri life. On behalf of the MICA Project and the individuals we represent, I urge this committee to oppose HB 2741.

First off, under federal law, English proficiency is already a requirement to obtain a commercial drivers license. Missourians have real needs that we need addressed. Legislative session should be spent addressing those needs, not addressing things that are already inscribed in federal law. Secondly, there are more immigration statuses than just citizenship or undocumented. It is not a simple binary. There are many different immigration statuses, many of which come with federal employment authorization. For example, legal permanent residents (also referred to as green card holders), refugees, asylum seekers, TPS holders, and DACA recipients can all legally work in the United States.

I'm not an expert on the trucking industry. However, it is very clear that labor shortages have been an ongoing issue for them. Just this summer, representatives from the American Trucking Association, the largest trucking organization in the United States, testified before Congress to address the issue of a driver shortage. With there being a shortage of people who hold commercial drivers licenses, why are we restricting immigrants who have federal employment authorization from being eligible? Why are we requiring proof of citizenship, which is typically only required for certain federal government positions and jobs requiring high level security clearances?

I urge this committee to vote NO on HB 2741. Thank you for your time and consideration.



MISSOURI HOUSE OF REPRESENTATIVES  
**WITNESS APPEARANCE FORM**

BILL NUMBER: <b>HB 2741</b>		DATE: <b>2/24/2026</b>
COMMITTEE: <b>Transportation</b>		
<b>TESTIFYING:</b> <input type="checkbox"/> IN SUPPORT OF <input checked="" type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES		
<b>WITNESS NAME</b>		
<b>INDIVIDUAL:</b>		
WITNESS NAME: <b>LYNN BECKER</b>		PHONE NUMBER:
BUSINESS/ORGANIZATION NAME:		TITLE:
ADDRESS:		
CITY:		STATE:      ZIP:
EMAIL:	ATTENDANCE: <b>Written</b>	SUBMIT DATE: <b>2/24/2026 7:31 PM</b>

**THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.**

**As the granddaughter of a retired commercial truck driver I oppose this piece of legislation. This is America, the land of opportunity and it should be accessible to all, racism should not be shaping our legislation.**



MISSOURI HOUSE OF REPRESENTATIVES  
**WITNESS APPEARANCE FORM**

BILL NUMBER: <b>HB 2741</b>		DATE: <b>2/24/2026</b>	
COMMITTEE: <b>Transportation</b>			
<b>TESTIFYING:</b> <input type="checkbox"/> IN SUPPORT OF <input checked="" type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES			
<b>WITNESS NAME</b>			
<b>INDIVIDUAL:</b>			
WITNESS NAME: <b>MALLORY LYNN HANCOCK</b>		PHONE NUMBER:	
BUSINESS/ORGANIZATION NAME:		TITLE:	
ADDRESS:			
CITY:		STATE:	ZIP:
EMAIL:	ATTENDANCE: <b>Written</b>		SUBMIT DATE: <b>2/23/2026 9:30 PM</b>
<b>THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.</b>			

**This seems punitive when there are multiple ways to accommodate and other active bills that offer accommodations when dealing with law enforcement**



MISSOURI HOUSE OF REPRESENTATIVES  
**WITNESS APPEARANCE FORM**

BILL NUMBER: <b>HB 2741</b>		DATE: <b>2/24/2026</b>	
COMMITTEE: <b>Transportation</b>			
<b>TESTIFYING:</b> <input type="checkbox"/> IN SUPPORT OF <input checked="" type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES			
<b>WITNESS NAME</b>			
<b>INDIVIDUAL:</b>			
WITNESS NAME: <b>NICOLE AMBAR DE SANTOS</b>		PHONE NUMBER:	
BUSINESS/ORGANIZATION NAME:		TITLE:	
ADDRESS:			
CITY:		STATE:	ZIP:
EMAIL:	ATTENDANCE: <b>Written</b>	SUBMIT DATE: <b>2/23/2026 4:35 PM</b>	
<b>THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.</b>			

I respectfully submit this testimony in opposition to HB 2741.

HB 2741 establishes English proficiency requirements, criminal penalties, and citizenship documentation mandates for operators of commercial motor vehicles. Several provisions duplicate existing federal law, while others appear to exceed federal regulatory authority and raise serious implementation concerns.

First, English proficiency is already governed by federal regulation. Under 49 C.F.R. § 391.11(b)(2), commercial motor vehicle operators must be able to read and speak English sufficiently to converse with the public, understand traffic signs and signals, respond to official inquiries, and complete required reports. The language in HB 2741 mirrors this federal standard. Because federal motor carrier safety regulations already address this issue, creating a parallel state-level misdemeanor offense for failure to “demonstrate” proficiency risks inconsistent enforcement and potential conflict with federal oversight.

Second, the bill imposes criminal penalties (Class D and Class B misdemeanors), vehicle immobilization, and \$1,000-\$3,000 fines based on roadside determinations of English proficiency. The bill does not establish an objective testing mechanism or procedural standard for determining compliance. Without defined criteria, enforcement may rely on discretionary officer judgment. This raises practical concerns regarding uniform application and due process.

Third, the requirement that drivers holding nondomiciled CDLs present proof of citizenship and a valid work visa exceeds federal CDL eligibility standards. Federal law permits lawful permanent residents and other work-authorized non-citizens to obtain CDLs. Citizenship is not a federal requirement. By mandating proof of citizenship in addition to work authorization, HB 2741 appears to create a new state-level immigration classification affecting employment eligibility.

Under 49 U.S.C. § 31141, states may not enforce motor carrier safety regulations that are incompatible with federal standards or that unreasonably burden interstate commerce. The bill’s provisions allowing vehicle immobilization, cargo transfer within 12 hours, and carrier fines may significantly disrupt interstate freight operations. Missouri is a major transportation corridor; immobilizing vehicles based on language or documentation disputes could delay perishable goods, agricultural shipments, and supply chain distribution without a demonstrated safety nexus.

Finally, the American Trucking Associations has estimated a national driver shortage of approximately 80,000 drivers in recent years. Imposing additional eligibility barriers and criminal penalties on federally authorized drivers may exacerbate workforce constraints and increase transportation costs for Missouri businesses.

HB 2741 duplicates federal English proficiency requirements, adds criminal penalties without clear procedural standards, and introduces documentation mandates that may conflict with federal immigration and CDL frameworks. For these reasons, I respectfully urge careful reconsideration of the

**bill's legal, economic, and enforcement implications.  
Thank you for your consideration.**



MISSOURI HOUSE OF REPRESENTATIVES  
**WITNESS APPEARANCE FORM**

BILL NUMBER: <b>HB 2741</b>		DATE: <b>2/24/2026</b>
COMMITTEE: <b>Transportation</b>		
<b>TESTIFYING:</b> <input type="checkbox"/> IN SUPPORT OF <input checked="" type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES		
<b>WITNESS NAME</b>		
<b>REGISTERED LOBBYIST:</b>		
WITNESS NAME: <b>SAGE CORAM</b>		PHONE NUMBER: <b>314-669-3425</b>
REPRESENTING: <b>AMERICAN CIVIL LIBERTIES UNION OF MISSOURI</b>		TITLE:
ADDRESS:		
CITY: <b>ST. LOUIS</b>	STATE: <b>MO</b>	ZIP: <b>63101</b>
EMAIL: <b>scoram@aclu-mo.org</b>	ATTENDANCE: <b>Written</b>	SUBMIT DATE: <b>2/24/2026 9:32 PM</b>
<b>THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.</b>		



MISSOURI HOUSE OF REPRESENTATIVES  
**WITNESS APPEARANCE FORM**

BILL NUMBER: <b>HB 2741</b>		DATE: <b>2/24/2026</b>
COMMITTEE: <b>Transportation</b>		
<b>TESTIFYING:</b> <input type="checkbox"/> IN SUPPORT OF <input checked="" type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES		
<b>WITNESS NAME</b>		
<b>INDIVIDUAL:</b>		
WITNESS NAME: <b>SARAH BERRY</b>		PHONE NUMBER:
BUSINESS/ORGANIZATION NAME:		TITLE:
ADDRESS:		
CITY:		STATE:      ZIP:
EMAIL:	ATTENDANCE: <b>Written</b>	SUBMIT DATE: <b>2/24/2026 9:51 AM</b>

**THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.**

**I respectfully oppose HB 2741 because it is legally vulnerable under federal preemption doctrine, constitutionally defective in its criminal construction, and structurally burdensome to interstate commerce.**

**I. Federal Preemption – 49 U.S.C. § 31141**

**Congress has occupied the field of commercial motor vehicle driver qualifications through the Federal Motor Carrier Safety Regulations (FMCSRs).**

**Federal law already requires that a CMV driver:**

**Be able to read and speak the English language sufficiently to converse with the public, understand highway traffic signs and signals in English, respond to official inquiries, and make entries on reports and records.**

**(49 C.F.R. § 391.11(b)(2))**

**HB 2741 does not merely mirror this federal requirement. It:**

**Creates a new state criminal offense**

**Imposes state-specific misdemeanor penalties**

**Adds fixed monetary fines (\$1,000 driver / \$3,000 carrier)**

**Authorizes state-level operational prohibition**

**Establishes a vehicle immobilization and cargo transfer regime**

**Under 49 U.S.C. § 31141, a state law that is “additional to or more stringent than” federal regulation may not be enforced if:**

**It provides no safety benefit,**

**It is incompatible with federal regulations, or**

**It imposes an unreasonable burden on interstate commerce.**

**HB 2741 is plainly “additional to” federal law. It transforms a federally regulated qualification standard**

into a criminalized Missouri enforcement regime with immobilization authority.

That structure invites direct preemption review and federal invalidation.

## **II. Dormant Commerce Clause Exposure**

Commercial motor vehicle operation is inherently interstate commerce.

**HB 2741:**

Imposes per-stop carrier fines,  
Allows immobilization pending replacement driver presentation,  
Triggers cargo transfer logistics within 12 hours,  
Shields the state from liability during forced cargo transfer.

This framework is not narrowly tailored. It predictably disrupts supply chains and interstate freight movement.

State laws that regulate interstate transportation in a manner that is punitive, non-uniform, or operationally disruptive are routinely subjected to Dormant Commerce Clause scrutiny.

**HB 2741 will be challenged as:**

Excessively burdensome relative to asserted safety benefit,  
Non-uniform with federal regulatory structure,  
An obstacle to nationally uniform motor carrier regulation.

## **III. Vagueness and Arbitrary Enforcement**

The bill criminalizes failure to “demonstrate proficiency” without:

Defining objective testing criteria,  
Establishing a standardized evaluation protocol,  
Providing appeal mechanisms,  
Limiting officer discretion.

A criminal statute must provide clear notice and prevent arbitrary enforcement.

“Fails to demonstrate proficiency” is inherently subjective without regulatory scaffolding.

When criminal penalties and vehicle immobilization attach to a subjective roadside determination, due process risk is substantial.

## **IV. Immigration Preemption and Equal Protection Concerns**

Section 302.735(13)(5) requires nondomiciled CDL holders to possess:

A valid work visa, and  
“Proof of citizenship” (birth certificate, naturalization certificate, or passport).  
Federal CDL issuance and lawful presence verification are governed under federal regulation.

A state-level citizenship-document enforcement condition layered on top of federal CDL standards risks:

Immigration preemption conflict,  
Equal protection challenges,  
Discriminatory impact litigation,  
Federal constitutional challenge under Supremacy Clause principles.

States may not construct parallel immigration-document enforcement schemes affecting economic participation where Congress has established a federal framework.

## **V. Overcriminalization of a Federally Managed Standard**

**The English proficiency requirement already exists in federal driver qualification rules.**

**HB 2741 converts a federally administered qualification standard into:**

**A Missouri misdemeanor,  
A revenue penalty mechanism,  
A carrier liability trap,  
A roadside detention framework.**

**That escalation is not necessary for safety compliance and materially increases constitutional exposure.**

**Legislative Notice (Foreseeability)**

**Passage of HB 2741 will place the General Assembly on notice of:  
Foreseeable federal preemption challenges under 49 U.S.C. § 31141,  
Dormant Commerce Clause litigation,  
Due process vagueness challenges,  
Supremacy Clause conflicts in the immigration documentation provisions,  
Carrier-level civil litigation tied to immobilization and cargo disruption.**

**These vulnerabilities are structural, not hypothetical.**

**For these reasons, I respectfully urge a vote of Do Not Pass.**



MISSOURI HOUSE OF REPRESENTATIVES  
**WITNESS APPEARANCE FORM**

BILL NUMBER: <b>HB 2741</b>		DATE: <b>2/24/2026</b>	
COMMITTEE: <b>Transportation</b>			
<b>TESTIFYING:</b> <input type="checkbox"/> IN SUPPORT OF <input type="checkbox"/> IN OPPOSITION TO <input checked="" type="checkbox"/> FOR INFORMATIONAL PURPOSES			
<b>WITNESS NAME</b>			
<b>BUSINESS/ORGANIZATION:</b>			
WITNESS NAME: <b>ZACHARY WYATT</b>		PHONE NUMBER: <b>573-751-0191</b>	
BUSINESS/ORGANIZATION NAME: <b>DEPARTMENT OF REVENUE</b>		TITLE: <b>LEGISLATIVE DIRECTOR</b>	
ADDRESS: <b>301 W. HIGH STREET</b>			
CITY: <b>JEFFERSON CITY</b>		STATE: <b>MO</b>	ZIP: <b>65101</b>
EMAIL:	ATTENDANCE:	SUBMIT DATE: <b>2/24/2026 12:00 AM</b>	
<b>THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.</b>			