



MISSOURI HOUSE OF REPRESENTATIVES
WITNESS APPEARANCE FORM

BILL NUMBER: HB 2855		DATE: 3/2/2026	
COMMITTEE: Emerging Issues			
TESTIFYING: <input checked="" type="checkbox"/> IN SUPPORT OF <input type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES			
WITNESS NAME			
INDIVIDUAL:			
WITNESS NAME: ARNIE C. "HONEST-ABE" DIENOFF-STATE PUBLIC ADVOCAT		PHONE NUMBER: 314-440-9000	
BUSINESS/ORGANIZATION NAME:		TITLE:	
ADDRESS: P.O. BOX #1535			
CITY: O' FALLON		STATE: MO	ZIP: 63366
EMAIL: arniedienoff@mail.com	ATTENDANCE: physical	SUBMIT DATE: 3/2/2026 11:43 PM	
THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.			

I am in Support of this Bill and the intent of saving Worker's Compensation Claimants Taxes and Surcharges by decreasing the Liability for rounding-up to the 1/2-Percent to 1/10th of One-Percent. This is a healthy and successful Income-Driver for the Division, which has a healthy Reserve-Fund!



MISSOURI HOUSE OF REPRESENTATIVES
WITNESS APPEARANCE FORM

BILL NUMBER: HB 2855		DATE: 3/2/2026	
COMMITTEE: Emerging Issues			
TESTIFYING: <input checked="" type="checkbox"/> IN SUPPORT OF <input type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES			
WITNESS NAME			
REGISTERED LOBBYIST:			
WITNESS NAME: JARED HANKINSON		PHONE NUMBER: 573-634-3511	
REPRESENTING: MO CHAMBER OF COMMERCE AND INDUSTRY		TITLE:	
ADDRESS: PO BOX 149			
CITY: JEFFERSON CITY		STATE: MO	ZIP: 65102
EMAIL:	ATTENDANCE:	SUBMIT DATE: 3/2/2026 12:00 AM	
THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.			



MISSOURI HOUSE OF REPRESENTATIVES
WITNESS APPEARANCE FORM

BILL NUMBER: HB 2855		DATE: 3/2/2026	
COMMITTEE: Emerging Issues			
TESTIFYING: <input checked="" type="checkbox"/> IN SUPPORT OF <input type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES			
WITNESS NAME			
REGISTERED LOBBYIST:			
WITNESS NAME: MATTHEW SMITH		PHONE NUMBER: 573-634-2246	
REPRESENTING: ASSOCIATED INDUSTRIES OF MISSOURI		TITLE: VP OF GOVERNMENT AFFAIRS	
ADDRESS: 3234 W TRUMAN BLVD			
CITY: JEFFERSON CITY		STATE: MO	ZIP: 65109
EMAIL: msmith@aimo.com	ATTENDANCE: submissionOnly	SUBMIT DATE: 3/2/2026 2:54 PM	
THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.			



MISSOURI HOUSE OF REPRESENTATIVES
WITNESS APPEARANCE FORM

BILL NUMBER: HB 2855		DATE: 3/2/2026	
COMMITTEE: Emerging Issues			
TESTIFYING: <input checked="" type="checkbox"/> IN SUPPORT OF <input type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES			
WITNESS NAME			
BUSINESS/ORGANIZATION:			
WITNESS NAME: MITCH TERBROCK		PHONE NUMBER: 573-645-7884	
BUSINESS/ORGANIZATION NAME: MO DEPARTMENT OF LABOR		TITLE: LEGISLATIVE LIAISON	
ADDRESS: 3635 BRIARMONT AVE			
CITY: COLUMBIA		STATE: MO	ZIP: 65201
EMAIL:	ATTENDANCE:	SUBMIT DATE: 3/2/2026 12:00 AM	
THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.			



MISSOURI HOUSE OF REPRESENTATIVES
WITNESS APPEARANCE FORM

BILL NUMBER: HB 2855		DATE: 3/2/2026
COMMITTEE: Emerging Issues		
TESTIFYING: <input checked="" type="checkbox"/> IN SUPPORT OF <input type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES		
WITNESS NAME		
INDIVIDUAL:		
WITNESS NAME: RACHEL WEILER		PHONE NUMBER: 636-210-8777
BUSINESS/ORGANIZATION NAME:		TITLE:
ADDRESS: 7542 LITTLE BOONE CREEK RD		
CITY: SULLIVAN		STATE: MO
		ZIP: 63080
EMAIL: hobohill@gmail.com	ATTENDANCE: submissionOnly	SUBMIT DATE: 3/2/2026 9:13 PM
THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.		



MISSOURI HOUSE OF REPRESENTATIVES
WITNESS APPEARANCE FORM

BILL NUMBER: HB 2855		DATE: 3/2/2026
COMMITTEE: Emerging Issues		
TESTIFYING: <input type="checkbox"/> IN SUPPORT OF <input checked="" type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES		
WITNESS NAME		
INDIVIDUAL:		
WITNESS NAME: BROOKE HARRISON		PHONE NUMBER:
BUSINESS/ORGANIZATION NAME:		TITLE:
ADDRESS:		
CITY:		STATE: ZIP:
EMAIL: Brooke.pwsd1@gmail.com	ATTENDANCE: submissionOnly	SUBMIT DATE: 3/2/2026 9:36 PM
THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.		



MISSOURI HOUSE OF REPRESENTATIVES
WITNESS APPEARANCE FORM

BILL NUMBER: HB 2855		DATE: 3/2/2026	
COMMITTEE: Emerging Issues			
TESTIFYING: <input type="checkbox"/> IN SUPPORT OF <input checked="" type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES			
WITNESS NAME			
INDIVIDUAL:			
WITNESS NAME: CHARLES JOHNSON		PHONE NUMBER: 417-827-8059	
BUSINESS/ORGANIZATION NAME:		TITLE:	
ADDRESS: 747 S. WELLER			
CITY: SPRINGFIELD		STATE: MO	ZIP: 65802
EMAIL: johnson2647@sbcglobal.net	ATTENDANCE: submissionOnly	SUBMIT DATE: 3/2/2026 12:59 PM	
THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.			

Workers need protection and safety when injured



MISSOURI HOUSE OF REPRESENTATIVES
WITNESS APPEARANCE FORM

BILL NUMBER: HB 2855		DATE: 3/2/2026
COMMITTEE: Emerging Issues		
TESTIFYING: <input type="checkbox"/> IN SUPPORT OF <input checked="" type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES		
WITNESS NAME		
INDIVIDUAL:		
WITNESS NAME: SARAH BERRY		PHONE NUMBER:
BUSINESS/ORGANIZATION NAME:		TITLE:
ADDRESS:		
CITY:	STATE:	ZIP:
EMAIL: transparentsemoproject@proton.me	ATTENDANCE: submissionOnly	SUBMIT DATE: 3/2/2026 8:17 AM

THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.

HB 2855 revises the funding mechanism for administration of the workers' compensation system and the Second Injury Fund by authorizing the director of the Division of Workers' Compensation to set annual tax and surcharge percentages within statutory caps, calibrated to projected expenditures.

The constitutional issues presented are structural rather than policy-based.

**1. Delegation of Revenue-Setting Authority
 (Mo. Const. Art. II §1; Art. X)**

The bill authorizes an executive officer to determine annually the percentage rate of a tax (up to two percent) and surcharge (up to three percent, plus supplemental authority) sufficient to generate approximately 110% of projected obligations. Although ceilings are imposed, the effective tax burden is determined administratively based on projections.

The Missouri Constitution vests taxation authority in the legislature. While administrative calculation within defined limits is permissible, the closer a statute moves from implementing a fixed legislative rate to empowering executive revenue calibration based on discretionary fiscal projections, the greater the scrutiny under separation-of-powers principles. Courts will examine whether the statutory formula meaningfully constrains discretion or functionally transfers rate-setting authority.

2. Revenue Generation Beyond Immediate Need

The statute directs rate calculation to generate approximately 110% of projected expenses.

Funding formulas that systematically exceed projected obligations may be examined to determine whether the assessment remains a regulatory fee tied to program costs or operates as revenue generation beyond statutory purpose. The constitutional inquiry will focus on whether the surcharge retains a sufficiently close nexus to the program it funds.

**3. Uniformity and Classification
 (Mo. Const. Art. X §§3, 4)**

Different premium-equivalent methodologies apply to insurers, individual self-insurers, and groups of political subdivisions. While economic classifications are reviewed deferentially, tax burdens must operate uniformly upon similarly situated entities. Any differential treatment not grounded in rational

and consistent calculation may invite challenge.

4. Interfund Transfers

Authorization for advances from the workers' compensation fund to the Second Injury Fund introduces structural complexity. Courts may examine whether cross-fund transfers remain strictly bounded and do not dilute statutory purpose or alter the character of the assessment.

Conclusion

HB 2855 is not facially invalid. However, it consolidates significant revenue-calibration authority in an executive officer and structures assessments to exceed projected needs. The constitutional durability of the bill will turn on whether the statutory caps and formulas meaningfully limit discretion and maintain a clear nexus between the assessment imposed and the program funded. Where taxation authority is involved, precision in delegation is constitutionally significant.



MISSOURI HOUSE OF REPRESENTATIVES
WITNESS APPEARANCE FORM

BILL NUMBER: HB 2855		DATE: 3/2/2026
COMMITTEE: Emerging Issues		
TESTIFYING: <input type="checkbox"/> IN SUPPORT OF <input checked="" type="checkbox"/> IN OPPOSITION TO <input type="checkbox"/> FOR INFORMATIONAL PURPOSES		
WITNESS NAME		
INDIVIDUAL:		
WITNESS NAME: TAMMY PARSONS		PHONE NUMBER:
BUSINESS/ORGANIZATION NAME:		TITLE:
ADDRESS: 11100 E WINNER RD		
CITY: INDEPENDENCE		STATE: MO
		ZIP: 64952
EMAIL: b_vogue1@yahoo.com	ATTENDANCE: submissionOnly	SUBMIT DATE: 3/2/2026 4:01 PM
THE INFORMATION ON THIS FORM IS PUBLIC RECORD UNDER CHAPTER 610, RSMo.		